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handbook_HSI_22-04_HumanTraffickingInv_05.18.2... Pages 1 to 89

1763 removals 1624 lines

(FBI), and the Department of Labor (DOL). The goal of a victim-centered investigation and
(LPRs) do not need HHS Certifications or Eligibility Letters to be eligible for similar benefits
(Note: All information about a Continued Presence recipient is protected under 8 U.S.C. § 1367.)
(Note: All information about a Continued Presence recipient is protected under 8 U.S.C. § 1367.)
(Note: All information about a Continued Presence recipient is protected under 8 U.S.C. § 1367.)
(Note: For further guidance and requirements, see the TVPRA and “The Interagency
(See Chapter 12, Reporting and Case

(See HSI HB 18-06, U Nonimmigrant Status (U Visa) Handbook, dated September 21, 2018, or
(See HSI HB 20-01, Asset Forfeiture Handbook, dated January 28, 2020, or as updated.)
(TVPRA) of 2008, Pub. L. No. 110-457, § 235(g), 122 Stat. 5044.) (Note: Not all
(aka Racketeer Influenced and Corrupt Organization (RICO))
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1991 additions 1862 lines

"Accountability of U.S. Immigration and Customs Enforcement (ICE) Significant Public Benefit
"Alien Tracking Sheet," and Appendix C, "Interview Questions for Human Smuggling
"Human Trafficking Prosecution Unit," dated September 12, 2012, or as updated.) HTPU can be
"Victim Assistance Program," dated August 25, 2011, or as updated.)
'" . , · Enforcement

(.J W E?WORCEMHNT SENSITIVE

(ERO) Field Office Juvenile Coordinator (FOJC) in their AOR upon encountering an individual
(HSI HB 10-04), dated June 30, 2010, or as updated.)

(ICE) Significant Public Benefit Paroles," dated June 27, 2006, or as updated.
(ICE) Significant Public Benefit Paroles," dated June 27, 2006, or as updated.
(J)).

(LEPS), Parole and Law Enforcement Programs Unit, TCPSD, and can be extended if necessary.
(NQk_ Additional guidance for SPBP can be found in the 01 memorandum entitled,
(Note: CTCEU can be contacted a.... l <b_l<
(Note: For further guidance and requirements, see the TVPRA and "The Interagency
(Note: For further policy guidance pertaining to the handling of unaccompanied children by
(Note: SAs can access additional contact information for HSTU on rb)(?)(El ~--~
(Note: SAs should contact the Undercover Operations Unit for further information.)
(Note: SAs should seek more detailed guidance by consulting the Asset Forfeiture Handbook
(Note: Smugglers may perform one or more of the above roles at any given time. For
(Note: The above steps are not exhaustive. SAs should use their knowledge and judgment as
(TOC) Strategy which was revised by the National Security Council in 2011.
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(e.g., Labor Exploitation, Identity and Benefit Fraud, etc.) and the secondary program codes for
..45
05/18/2022
1) 18 U.S.C. § 1581, Peonage; Obstruction of Enforcement
1) 18 U.S.C. § 1589, Forced Labor
1) 18 U.S.C. § 1591(d), Obstructing Enforcement of Sex Trafficking of Children OR
1) 18 U.S.C. § 1596, Extraterritorial jurisdiction
1) 18 U.S.C. § 2, Aiding and Abetting
1) 18 U.S.C. § 2251(a), Sexual exploitation of children
1) 18 U.S.C. §§ 1596, 1597, Money Laundering
1) 21 U.S.C. § 841, Distribution of and Possession with Intent to Distribute a
1) 8 U.S.C. § 1324, Alien Smuggling
1) Adults
1) Be victim-centered and promote an accurate understanding of human trafficking.
1) By means of force, threats of force, physical restraint, or threats of physical
1) Display physical abuse. These types of images can be dehumanizing or
1) Get permission first. It is a survivor's decision to participate in any outreach,
1) HSI Special Agent Handbook (in part)
1) In or affecting interstate or foreign commerce
1) Is empowering and hopeful.
1) Section 1589 (Forced Labor) requires that the trafficker knowingly provide or
1) Title 18, Chapter 63, Fraud Offenses
1,000 T visas have been approved annually since the inception of the T visa. 8 U.S.C. §
10.1 Consider the Victim's Experience – Be Trauma-Informed
10.2 Engage HSI Victim Assistance Personnel Immediately
10.3 Employ Promising Practices for Trauma-Informed Victim Interviews
10.4 Use Professional Interpreters
10.9 Immigration Benefits and Options
10.9.1 Continued Presence

10.9.2 Significant Public Benefit Parole for Family Members
10.9.3 T Visa

10.9.4 U Visa

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(perpetrators or victims), SAs have the jurisdiction to also target trafficking investigations
(undated).
(undated).
(undated).

(where they perform domestic work), agricultural labor, prostitution, or sex entertainment, they
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0 . Case Management Handbook (01 HB 08-02), dated February 1, 2008, or as updated.
1

1) any scheme, plan, or pattern intended to cause a person to believe that, if the
1. Domestic and International Undercover Alien Smuggling Investigations (March

10.9.5 Coordinate with ERO if Potential Victims Are in Custody
10.9.6 Coordinate with OPLA if Potential Victims Are in Removal Proceedings
11.1 Human Trafficking Task Forces
11.2 Anti-Trafficking Coordination Teams
11.3 U.S.-Mexico Bilateral Human Trafficking Enforcement Initiative
1101(a)(15(T)(i)
1101(a)(15)(T). (See HSI Handbook (HB) 18-01, T Nonimmigrant (T Visa) Status Handbook,
1101(a)(15)(U)
12.1 ICM Case Category and Sub-Categories
12.2 ICM Program Codes
12.3 Multiple Program Codes
12.4 Significant Case Report
12.5 Human Trafficking Investigations and Victim Statistics
12.6 Victim Identification Report of Investigation
13, 2018, or as updated.)
13.2 Images
13.3 Statistics
13.6 Training for Special Agents
14.1 SAC Budget
14.2 Certified Undercover Operations
14.3 Domestic Operations
14.4 CCHT Operations Unit

14.5 International Organized Crime Intelligence and Operations Center
15.1-15.7, and 15.9; Appendices D and E; and any other part of the HSI Human Smuggling and
1589a and Title 19, Code of Federal Regulations (C.F.R.), Parts 161-162), and to immigration
16 million people exploited in the private sector (such as domestic work,
2) 18 U.S.C. § 1351, Fraud in Foreign Labor Contracting
2) 18 U.S.C. § 1546, Visa Fraud

2) 18 U.S.C. § 1582, Vessels for Slave Trade
2) 18 U.S.C. § 1591, Sex Trafficking of Children OR by Force, Fraud or Coercion
2) 18 U.S.C. § 1592(c), Obstructing Enforcement of Unlawful Conduct with Respect
2) 18 U.S.C. § 1956(h), Conspiracy to violate §§ 1956 and/or 1957
2) 18 U.S.C. § 2252(b), Certain activities relating to material involving the sexual
2) 18 U.S.C. § 2423(a), Transportation with intent to engage in criminal sexual
2) 18 U.S.C. § 4, Misprision of Felony
2) 21 U.S.C. § 844, Simple Possession of a Controlled Substance
2) Avoids retraumatization.
2) Be quick and concise. Easily grab the audience's attention and tell the audience
2) Be tailored to the demographics of the target audience to ensure that the message
2) By means of serious harm or threats of serious harm to that person or another
2) Consider survivors' expertise and strengths as well as the length of time out of
2) ICE Office of Investigations Memorandum
2) Knowingly recruits, entices, harbors, transports, provides, obtains, advertises,
2) Minors

2) Reinforce misconceptions about human trafficking. Human trafficking is a
2) Section 1591 (Sex Trafficking) requires an interstate

1. Human Trafficking Notification Requirements (April 30, 2010)
10.1 Authority

10.2 International Alien Transportation Operations
10.3 Alien Transportation Operating Procedures
10.5 Proceeds

11.1 Money Laundering Laws
11.2 Specified Unlawful Activities Related to Human Smuggling and Trafficking
11.3 Forfeiture Laws
11.4 Financial Investigative Methodology
12
12.1 Hostage Recovery
12.2 Guidelines
1208.14(c)(l).

13.1 Material Witness Warrant
13.2 Significant Public Benefit Parole
13.3 Def erred Action
13.4 Administrative Stay of Removal
13.5 S Nonimmigrant Status
13.6 Departure Control Order
13.7 Continued Presence
13.8 T Nonimmigrant Status and U Nonimmigrant Status
13.9 Victim Assistance Coordinators and Victim Assistance Specialists
14

14.1 TECS Case Categories

14.2 TECS Program Codes

15.1 Human Smuggling and Trafficking Unit

15.10 Human Rights and Special Prosecution Section
15.11 International Organized Crime Intelligence and Operations Center
15.12 Special Operations Division
15.13 Undercover Operations

15.14 Counterterrorism and Criminal Exploitation Unit

15.2 Human Smuggling and Trafficking Center

15.3 National Human Trafficking Resource Center

15.4 Victim Assistance Program

15.5 Forensic Interview Program
15.6 Office of Refugee Resettlement

15.7 Non-Governmental Organizations
15.8 HSI Office of Intelligence

15.9 Human Trafficking Prosecution Unit

1589(b). The statute includes the corresponding penalty.

158l(a), 1592, or 1595(a), knowing or in reckless disregard of the fact that the venture has
1596; see also Section 3.1 l(B) above.
17

18 U.S.C. § 1581 –Peonage; Obstructing Enforcement.. ..... 19
18 U.S.C. § 1584 – Sale into Involuntary Servitude ..... 19
18 U.S.C. § 1590 – Trafficking with Respect to Peonage,

commerce nexus whereas

2004, or as updated.)

2016, approximately 25 million people were in forced labor. This figure comprises

2018, or as updated.

22 U.S.C. § 7102(4).

22 U.S.C. § 7102(9).

24, 2020, or as updated.

3) 18 U.S.C. § 1583, Enticement into Slavery

3) 18 U.S.C. § 1592, Unlawful Conduct with Respect to Documents in Furtherance

3) 18 U.S.C. § 1597(c), Obstructing Enforcement of Unlawful Conduct Regarding

3) 18 U.S.C. § 1960, Prohibition of unlicensed money transmitting businesses

3) 18 U.S.C. § 2423(b), Travel with intent to engage in illicit sexual conduct

3) 18 U.S.C. § 371, Conspiracy

3) 21 U.S.C. § 846, Attempt and Conspiracy

3) 29 U.S.C. §§ 207, 215, 216, Fair Labor Standards Act

3) 8 U.S.C. § 1328, Importation for Prostitution

3) By means of the abuse or threatened abuse of law or legal process; or

3) Consult survivors throughout the development of the campaign/messaging content

3) ICE Homeland Security Investigations Memorandums

3) Represent the wide spectrum of human trafficking victims – individuals of all

3) Section 1589 (Forced Labor) has no explicit element of fraud (although fraud, if

3) Sensationalize the issue for shock value to draw the audience's attention.

3) Supports victims' rights, dignity, autonomy, and self-determination.

3) Use simple syntax and vocabulary for the message to be widely accessible. While

3.1 Abuse or Threatened Abuse of Law or Legal Process

3.10 Human Trafficking

3.11 Investigative Interview

3.12 Minor

3.13 Multidisciplinary Team

3.14 Nongovernmental Organization

3.15 Peonage

3.16 Serious Harm

3.17 Survivor

3.18 T Nonimmigrant Status (T Visa)

3.19 Trauma-Informed Approach

3.2 Coercion

3.20 U Nonimmigrant Status (U Visa)

3.21 Unaccompanied Alien Child

3.22 Victim-Centered Investigation and Prosecution

Slavery,

18 U.S.C. § 1591 – Sex Trafficking of Children or by Force, Fraud,

18 U.S.C. § 1592 – Unlawful Conduct with Respect to Documents

18 U.S.C. § 1593A – Benefiting Financially from Peonage, Slavery,

18 of the United States Code. SAs should consult their local OCC and USAO for a discussion of

1800 G Street NWJbl(7l(E) I

18U.S.C. § 1589 – ForcedLabor.. .. ..... ..... 19

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2) the abuse or threatened abuse of the legal process.

2. New Project Code 6AB for ICE HT Outreach Campaign (March 1, 2009)

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2004)

2004, or as updated.)

2010, or as updated.

2012 http://www.justice.gov/criminal/hrsp/.

2014, or as updated.

2021 –icli–00031 157

2021 –icli–00031 158

2021 –icli–00031 178

2021–CILl–00031 B 159

2021–CILl–00031 B 160

2021–CILl–00031 B 161

2021–CILl–00031 B 174

2021–CILl–00031 B 175

2021–CILl–00031 B 177

2021–CILl–00031 B 179

2021–CILl–00031 B 184

2021–CILl–00031 B 185

2021–CILl–00031 B 191

2021–CILl–00031 B 193

2021–CILl–00031 B 198

2021–CILl–00031 B 200

2021–CILl–00031 B 201

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2021–CILl–00031 B 208

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2021–CILl–00031 B 227

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2021–icl i–00031 171

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2021–icl i–00031 210

2021–icl i–00031 212

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2021–icli–00031 162

2021–icli–00031 163

3.23 Victim Service Providers
3.3 Commercial Sex Act
3.4 Continued Presence
2021-icli-00031 164
2021-icli-00031 165
2021-icli-00031 166
2021-icli-00031 167
2021-icli-00031 168
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208(c)(l)(B), (C).
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212(a)(2)(H).
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23, 2012)
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24-hour human trafficking hotline in the United States. The NHTRC fields calls from potential
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3. Extraterritorial Criminal Strike Force (August 1, 2008)
3.1 Admission
3.10 Human Smuggling
3.11 Human Trafficking
3.12 Minor/Juvenile
3.13 Parole
3.14 Peonage
3.17 Refugee
3.18 Source Country
3.19 Special Interest Alien
3.2 Asylum
3.2.1 Affirmative Asylum Process
3.2.2 Defensive Asylum Process

3.5 Debt Bondage

3.6 Forced Labor
3.7 Forensic Interview
3.8 HHS Certification or Certification Letter
3.9 Human Smuggling
4) 18 U.S.C. § 1201, Kidnapping
4) 18 U.S.C. § 1584, Sale into Involuntary Servitude
4) 18 U.S.C. § 1594, Attempt/Conspiracy
4) 18 U.S.C. § 2423(c), Engaging in illicit sexual conduct in foreign places
4) 21 U.S.C. § 856, Maintaining Drug Involved Premises
4) 31 U.S.C. § 5324, Structuring transactions to evade reporting requirement
4) Contain a clear request. Ask the audience to complete one simple action or step,
4) Fail to comply with stock photo terms of use.
4) Incorporate various human trafficking survivor perspectives (e.g., sex and labor
4) Section 1589 (Forced Labor) requires proof of coercion for both minors and
4) Show examples of what someone in the general public might encounter and
4) Uses positive framing, which can elicit a positive response from the audience and
4.1 Customs Officer and Immigration Officer Authorities

4.2 Human Trafficking Related Statutes
4.3 References

5) 18 U.S.C. § 1585, Seizure, Detention, Transportation or Sale of Slaves
5) 18 U.S.C. § 1597, Unlawful Conduct Regarding Immigration Documents
5) 18 U.S.C. § 981, Civil Forfeiture
5) 8 U.S.C. § 1325, Improper Entry by Alien
5) Allow survivors to shape their stories in their own way by using open-ended
5) Also, Section 1589 (Forced Labor) has a 10-year statute of limitations whereas
5) Highlight the ways traffickers recruit victims. For example, consider showcasing
5) Highlights a human trafficking hotline, service program, or a law enforcement
5.1 Executive Associate Director, Homeland Security Investigations
5.10 Victim Assistance Specialists
5.11 Forensic Interview Specialists
5.12 Criminal Analysts
5.13 Office of the Principal Legal Advisor
5.2 Assistant Director, Countering Transnational Organized Crime
5.3 Director, Center for Countering Human Trafficking
5.4 Unit Chief, CCHT Operations Unit

5.5 Unit Chief, Victim Assistance Program/Management Oversight Unit
5.6 Unit Chief, Parole and Law Enforcement Programs Unit

5.7 Special Agents in Charge and Attachés
5.8 Group Supervisors
5.9 Special Agents
6) 18 U.S.C. § 1586, Service on Vessels in Slave Trade
6) 18 U.S.C. § 1596, Extraterritorial jurisdiction
6) 18 U.S.C. § 982 Criminal Forfeiture
6) Be clear with survivors about next steps and the

3.20 Special Interest Country
3.21 Transit Country
3.22 Unaccompanied Child
3.3 Continued Presence

3.5 Debt Bondage

3.6 Def erred Action
3.7 Destination Country
3.8 Drop House
3.9 Forced Labor
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4. 7 Special Agents

4. Options and Forms of Immigration Relief for Victims and Witnesses in ICE
4.1 Executive Associate Director, Homeland Security Investigations
4.2 Assistant Director, Domestic Operations
4.3 Deputy Assistant Director, Transnational Crime and Public Safety Division
4.4 Unit Chief, Human Smuggling and Trafficking Unit

4.5 Special Agents in Charge and Attaches

4.6 Group Supervisors
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5
5. ICE Trafficking in Persons Strategy (ICE TIPS): Responding to Trafficking
5.1 Statutes
5.1.1 8 U.S.C. § 1324 –Bringing in and Harboring Certain Aliens
5.1.2 8 U.S.C. § 1327 – Aiding or Assisting Certain Aliens to Enter
5.1.3 8 U.S.C. § 1328 – Importation of Alien for Immoral Purpose
5.2 References
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500 12th St. SW
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projected timeline of the project
6) Uses brighter colors and positive images to show that there is help available for
6.1 Human Trafficking, Generally
6.3 Human Trafficking is NOT…
7) 18 U.S.C. § 1587, Possession of Slaves Aboard Vessel
7) 18 U.S.C. § 1962, Prohibited Activities; 18 U.S.C. § 1963, Criminal Penalties
7.2 Approach
7.3 Strategic Targeted Outreach Program
7.4 CCHT Operations Unit
8) 18 U.S.C. § 1588, Transportation of Slaves from United States
8) 19 U.S.C. § 1307, Convict-Made Goods; Importation Prohibited
8.2.1 18 U.S.C. § 1591, Sex Trafficking of Children OR by Force, Fraud, or Coercion
8.4.1 Title 18, Chapter 63, Fraud Offenses
8.4.2 18 U.S.C. § 1351, Fraud in Foreign Labor Contracting
8.4.3 28 U.S.C. §§ 207, 215, 216, Fair Labor Standards Act
8.9.2 Forfeiture
8.9.3 Steps to Take for Financial Investigation of Human Traffickers
9) 18 U.S.C. § 1593A, Benefiting Financially from Peonage, Slavery and
9.10 Responding to Trafficking Victims' Leads
9.5 Connect with NGOs Providing Trafficking Victim Services
9.9 Collect Evidence Without Needing a Testifying Victim
@ice.dhs.gov.
A Certification Letter, issued by the U.S. Department of Health and Human Services (HHS),
A Significant Case Report (SCR) allows HSI to identify, categorize, and report on investigations
A forensic interview is a fact-finding interview that is designed to elicit accurate and complete
A formal investigation or prosecution is not required to complete a T visa declaration, nor is
A "venture" is defined in § 1591 (Sex Trafficking) as "any group of two or more
A. Accompanying SAs on-scene and to victim interviews to provide assistance and
A. Conducting forensic interviews of trafficking victims upon request by an SA;
A. Develops and implements enforcement strategies to address the threats presented by
A. ICE Directive 10036.2, Implementation of Section 1367 Protections for Noncitizen
A. Images should:
A. Is or was a victim of a severe form of trafficking in persons (which may include sex
A. Is the direct or indirect victim of qualifying criminal activity;
A. Outreach: SACs engage in an outreach campaign to: (1) educate state and local
A. Prevention – Through the HSI Strategic Targeted Outreach Program (S.T.O.P.), HSI
A. Proactively supporting human trafficking investigations;
A. Prostitution. Prostitution is often conflated with sex trafficking. However, under
A. Representing HSI in any established human trafficking task force;
A. Sex trafficking – the recruitment, harboring,
55
6
6. Trafficking in Persons Assessment (December 17, 2006)
6.1 Accomplishing the Mission
6.2 Identifying Human Smuggling Organizational Structures
6.3 Developing Targets
6.3.1 Resources for Target Development
6.3.2 Assistance from U.S. Customs and Border Protection
6.3.3 Smuggled Undocumented Aliens
6.4 Investigating Human Smuggling
6.5 Responding to Human Smuggling Incidents
6.5.1 Encountering Unaccompanied Children in Human Smuggling Investigations
7
7
7. Definitions of "Human Smuggling" and "Human Trafficking" (December 13,
7.1 Extraterritorial Criminal Travel Strike Force
7.2 Illicit Pathways Attack Strategy
7105(c)(3).
8 -i
8 U.S.C. § 11 58(c)(l), INA§ 208(c)(l). Once an alien has been granted asylum, he or she
8 U.S.C. § 1324 uses the term "alien smuggling." Criminal organizations that violate the laws
8. Standard Operating Procedure Domestic and International Transportation of
8.1 Statutes
8.1.1 18 U.S.C. § 1581 – Peonage; Obstructing Enforcement
8.1.2 18 U.S.C. § 1584 – Sale into Involuntary Servitude
8.1.3 18 U.S.C. § 1589 – Forced Labor
8.1.4 18 U.S.C. § 1590 – Trafficking with Respect to Peonage, Slavery, Involuntary
8.1.5 18 U.S.C. § 1591 – Sex Trafficking of Children or by Force, Fraud, or Coercion
8.1.6 18 U.S.C. § 1592– Unlawful Conduct with Respect to Documents in Furtherance of
8.1.7 18 U.S.C. § 1593A – Benefiting Financially from Peonage, Slavery, and Trafficking
8.1.8 18 U.S.C. § 1594 – General Provisions
8.1.9 Transportation for Illegal Sexual Activity and Related Crimes
8.2 Human Trafficking Authorities/References
9
9. Standard Operating Procedure Human Smuggling Proprietary Safe House
9.1 Indicators of Human Trafficking
9.2 HSI Trafficking in Persons Strategy
9.3 Sex Trafficking
9.4 Labor Trafficking

transportation, provision, or obtaining of
A. Statutory Differences from Forced Labor
A. The International Labour Organization and the Walk Free Foundation, in partnership
A. Trafficking Victims Protection Act (TVPA) of 2000 and all subsequent
A. under 21, then any family member who is the spouse, child, parent, or unmarried
ABUSE OR THREATENED ABUSE OF THE LAW OR LEGAL PROCESS

ACRONYMS

ACTeam Anti-Trafficking Coordination Team
ACTeams coordinate closely with each agency’s specialized anti-trafficking subject matter
AML Anti-Money Laundering
AOR Area of Responsibility
AOR. Each SAC designates priorities for the SAC office and funding is dispensed accordingly.

APPENDICES

AUSA Assistant United States Attorney
Acting Executive Associate Director

9.5 Human Smuggling vs. Human Trafficking
9.6 Understanding Force, Fraud, and Coercion
9.7 Responding to Trafficking Victims' Leads
9.8 Victim-Centered Approach
9.9 Human Trafficking Computer-Based Training for Special Agents
901 D Street, SW
94) to the victim. Once a cooperating victim has been granted CP, the victim is also statutorily
:: : : : :: : : :: : : ::
=)("""E""'" ) ------..------"=::..:::..:._=~o::....:...v
A citizen or national of a country of current national security concern to the United States.
A country from which terrorism or national security threats to the United States originate or have
A country, or countries, through which a UDA travels after departing his or her source country
A discretionary form of protection available to aliens physically present in the United States who
A drop house operator is responsible for maintaining the drop house location(s) along
A grant of parole permits an otherwise inadmissible alien to be present in the United States
A minor or juvenile is an individual who has not attained 18 years of age.
A residence or building in the United States that is used to harbor a group of smuggled aliens
A source country is the UDA's country of origin. The term is also used in TECS to define the
A sponsoring office may apply for the S nonimmigrant status using an Inter-Agency Alien
A-i
A. 18 U.S.C. 981 - Civil Forfeiture
A. 18 U.S.C. § 1956 (a)( 1) - Domestic Transactions
A. 8 U.S.C. § 1324 - Bring in and Harboring Certain Aliens
A. 8 U.S.C. § 1324(a)(l)(A)(i) - Bringing In
A. Any person who is outside of his or her country of nationality or, if he or she has no
A. Head of the Organization
A. Intelligence Reform and Terrorism Prevention Act of 2004.
A. Intelligence Reform and Terrorism Prevention Act of 2004.
A. Outreach
A. Sex trafficking is a commercial sex act that is induced by force, fraud, or coercion, or
A. Working with counterparts to investigate, identify, disrupt, and dismantle

ACRONYMS

ACTeam
AD

AIRG
ALIEN SMUGGLING INVESTIGATIONS
AND HUMAN TRAFFICKING INVESTIGATIONS
..... .45
AND ILLICIT PATHWAYS ATTACK STRATEGY
..... 16
AO
AOR

APPENDICES

APPROVAL GUIDANCE CHART
ASR

Action Plan on Services for Victims of Human Trafficking in the United States, 2013–2017.)
Actors who benefit financially by participating in a sex trafficking venture can also be

Additionally, as traffickers often make threats against family members in the home country and
All human trafficking–related undercover operations will be conducted in accordance with the

All suggested changes or updates to this Handbook should be submitted to the HSI Policy Unit

All victims identified and/or assisted require their own Victim ROI. Victim reporting in ICM
Also subject to funding, DOJ holds regional human trafficking training events. Task forces will
An individual is eligible for a T visa if the victim:

An interview conducted by an SA with the intent of soliciting information to further an
An unaccompanied alien child is a minor who has no lawful immigration status in the United
Analysis Handbook; and

Any sex act on account of which anything of value is given to or received by any person.

Appendix A

Appendix A Interview Questions for Human Trafficking Investigations ..... A–i

Appendix B

Appendix B Superseded Documents ..... B–i

Appendix C

Appendix C Acronyms ..... C–i
April 14, 2008, or as updated.
April 14, 2008, or as updated. The inclusion of a human trafficking investigation in a certified
Arrest
As part of a victim-centered approach, the Group Supervisor of the investigating SA shall
As with any major investigation or project, funding is a critical component in successfully
Assistance (BJA)–funded state and local task forces. SACs and Attachés exchange
At the outset of the interview, SAs should:
Attachés engage host government officials to enhance information exchange with the
August 21, 2015:
B. 21 or over, then any family member who is the spouse or child.
B. Avoid images that:
B. Coordinates and collaborates with HSI field offices; DHS components; other federal
B. Coordinating with external resources, as needed;
B. Coordination: SACs coordinate and deconflict human

AUSA

Acronyms ..... H
Activity and Related Crimes, are often utilized in human trafficking investigations, because the
Administration for Children and Families

Administrative Stay of Removal
Aerospace Building
After it adjudicates a CP application, LEPS informs the USCIS Vermont Service Center for pro
Agents in Charge and Certain Other Officers of the Bureau of Immigration and
Agents when conducting investigations relating to human smuggling and trafficking. This
Alien Tracking Sheet ..... ..... ..... ..... . B

All suggested changes or updates to this Handbook should be submitted to the HSI Policy Unit

Although it does not provide the authority to physically detain any aliens, 8 U.S.C. § 1185
Although trafficking victims are often found in sweatshops, service industries, residential homes
An Administrative Stay of Removal (ASR) may be used for an alien witness with a Final Order
An SPBP is not an admission into the United States; however, employment authorization may be
An act of administrative convenience to the government which gives some cases lower priority.
An unaccompanied child is a minor who has no lawful immigration status in the United States,
Anti-Trafficking Coordination Team

Appendix A

Appendix A

Appendix B

Appendix B

Appendix C

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Appendix H
Area of Responsibility
As part of HSI's continuing efforts to enhance its investigative capability to target human
Asset Identification and Removal Group
Assistant Director

trafficking investigations with
B. Harsh working conditions. If an individual is subjected to harsh working
B. Has suffered substantial physical or mental abuse as a result of having been a victim
B. ICE Directive 11005.3, Using a Victim-Centered Approach with Noncitizen Crime
B. Is physically present in the United States (defined as the 50 States of the United
B. Labor and fraud offenses
B. Labor trafficking – the recruitment, harboring, transportation, provision, or obtaining
B. Notifying trafficking victims of the crime victims' rights to which they are entitled
B. Prioritizing cross-border and forced labor investigations;
B. Protection – HSI employs a victim-centered approach where equal value is placed on
B. Sex Trafficking Under 18 U.S.C. § 1591(a)(1)
B. The National Human Trafficking Hotline (1-888-373-7888) maintains one of the most
B. Victim-centered and trauma-informed messaging:
B. Working in collaboration with SAs, VASs, and Victim Assistance Coordinators (VACs)
BJA Bureau of Justice Assistance
BSA Bank Secrecy Act
Being trauma-informed ultimately means that, before every encounter with victims, HSI
Blacklisting an individual from future work visas
C. Benefiting Financially from Sex Trafficking Under 18 U.S.C. § 1591(a)(2)
C. Coalition Building: SAC offices develop and build on existing partnerships with
C. Complying with the HSI Framework for Criminal Analysis and innovating new
C. Conducting proactive human trafficking investigations;
C. HSI Directive 21-05, Federal Victim Assistance Mandates and Responsibilities, dated
C. Has complied with any reasonable request from an LEA for assistance in the
C. Has information about the criminal activity;
C. Hostage for ransom. If an individual is held hostage or held for ransom and abused–
C. Obtaining statements from victims in a developmentally sensitive, trauma-informed
C. Prosecution – HSI leverages its broad criminal and immigration authorities to further
C. Prostitution related offenses charged with or in lieu of 18 U.S.C. § 1591 (Sex
C. Providing identified victims with information about services available to them at the
C. When creating a message, SAs should consider engaging survivors as participants in
C.F.R. Code of Federal Regulations
CA Criminal Analyst
CCHT Center for Countering Human Trafficking
CFT Countering the Financing of Terrorism
CHARGES AND EVIDENCE ..... .....20
CIO Chief Intelligence Officer
CP Continued Presence
CP is an immigration designation provided to individuals identified by law enforcement as
CP is authorized for two years with work authorization. Extensions are authorized in increments
CP.)
CTCEU Counterterrorism and Criminal Exploitation Unit
CUC Certified Undercover
Case Report Handbook is updated frequently. SAs should
Assistant Director (DAD), Transnational Crime and Public Safety Division (TCPSD), is also
Assistant United States Attorney
Asylum Officer
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August 21, 2015
Authorizations.
B. 18 U.S.C. 982- Criminal Forfeiture
B. 18 U.S.C. § 1956 (a)(2)- International Transactions
B. 8 U.S.C. § 1324(a)(l)(A)(ii) - Transporting
B. 8 U.S.C. § 1327 -Aiding and Assisting Certain Aliens to Enter
B. Coordination
B. Department of Justice (DOJ), "Human Rights and Special Prosecution Section, "
B. In such circumstances as the President after appropriate consultation may specify, any
B. Labor trafficking involves the recruitment, harboring, transportation, provision, or
B. Prioritization of networks and pathways posing the greatest threats;
B. Recruiters
B. Trafficking Victim Protection Act (TVPA) of2000 and all subsequent TVPA Re-
Border Patrol (OBP) in human smuggling investigations when necessary. OBP utilizes various
C-i
C-ii FOR OFF{Ct4t USG eNt't"
C-iii
C. " Interagency Memorandum of Understanding between the Department of Health and
C. "DHS Blue Campaign: Trafficking vs. Smuggling Brochure and Checklist"
C. 18 U.S.C. § 1956 (a)(3) - Sting operation
C. 8 U.S.C. § 1324(a)(l)(A)(iii)- Harboring
C. 8 U.S.C. § 1328 - Importation of Alien for Immoral Purpose
C. Coalition Building
C. Guides
C. Robust interagency engagement; and
C.F.R.
C.F.R. § 1208.2(b), (c).

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Chapter 7. HSI’S HUMAN TRAFFICKING MISSION, APPROACH, AND

Chapter 8. MAKING A HUMAN TRAFFICKING CASE – POTENTIAL

C.F.R. § 215.3(g). When a departure control officer knows, or has reason to believe, that such

CBP

CI

CODE I DESCRIPTION I ADDITIONAL INFORMATION

CP

CP on behalf of victims; arranging suitable housing, health care, interpreter services, and other

CTCEU's SEVIS Exploitation Section may be contacted by SAs any time the smuggling scheme

CUC

Canada (in this case the transit countries) before a1Tiving at his or her destination country, the

Case categor~b)(?)(E) !Human Smuggling/Trafficking, shall be utilized for all human smuggling

Certified Undercover Operation

Chapter 1. PURPOSE AND SCOPE

Chapter 1. PURPOSE AND SCOPE
..... 1

Chapter 10. HUMAN SMUGGLING AND TRAFFICKING UNDERCOVER

Chapter 10. HUMAN SMUGGLING AND TRAFFICKING UNDERCOVER

Chapter 11. APPLICABLE MONEY LAUNDERING LAWS IN SUPPORT OF

Chapter 11. APPLICABLE MONEY LAUNDERING LAWS IN SUPPORT OF HUMAN

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Chapter 7. EXTRATERRITORIAL CRIMINAL TRAVEL STRIKE FORCE

Chapter 7. EXTRATERRITORIAL CRIMINAL TRAVEL STRIKE FORCE

AND
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Children," dated October 1, 2007, or as updated.

Civil forfeiture law embodies actions against a property in question with the

Code of Federal Regulations

Cold Convoys, and Pass-Through Operations at Ports of Entry," dated February 18,

Confidential Informant

Continued Presence

Continued Presence (CP) is a temporary immigration status provided to individuals identified by

Counterterrorism and Criminal Exploitation Unit. .. ..... ..... 55

Criminal forfeiture law embodies actions against a person in question with the

Customs Enforcement," dated June 6, 2003, or as updated.

D-i

D-ii

D-iv FOR OFFICIAL USE ONU.

D. 18 U.S.C. § 1581 – Peonage

D. 18 U.S.C. § 1957 – Transactions at Financial Institutions

D. 8 U.S.C. § 1324(a)(l)(A)(iv) – Encouraging

D. A coordinated regional approach that leverages foreign partners.

D. DOJ, "Human Trafficking Prosecution Unit," dated September 12, 2012, or as

D. Transporter

D. U.S. Customs and Border Protection (CBP) and ICE Policy, "Controlled Deliveries,

DAD

DESCRIPTION OF INVESTIGATION

DHS

DHS, in accordance with the INA, to permit the parole into the United States of certain relatives

DOJ

DOMESTIC AND INTERNATIONAL UNDERCOVER

DRO

DUCS

Deferred action is "an act of administrative convenience to the government which gives some

Department of Health and Human Services

Department of Homeland Security

Department of Justice

Deputy Assistant Director

Detention and Removal Operations

Detention and Removal and Investigations, and to Field

Chapter 9. HUMAN TRAFFICKING INVESTIGATIVE GUIDANCE .....45

Chapters 8 and 9; Sections 13.7–9, 15.1–15.7, and 15.9; Appendices D and E; and any other

Congress created CP, the T visa, and the U visa out of recognition that human trafficking victims

Continued Presence, dated February 24, 2021, or as updated.)

Continued Presence, dated February 24, 2021, or as updated.) (b) (7)(E)

Controlled Substance

Countering Human Trafficking (CCHT) Operations Unit as required by section 212 of the

Criminal Analysts who support human trafficking organizations are responsible for complying

Criminal Sexual Activity

Customs Enforcement (ICE) Homeland Security Investigations (HSI) Special Agents when

D. Acting as a liaison between the victim and HSI throughout the course of the

D. HSI Directive 21-03, Continued Presence, dated February 26, 2021, or as updated.

D. Partnership – Through its domestic footprint of over 200 offices, HSI participates in

D. Producing applicable Reports of Analysis (ROAs) consistent with the Criminal

D. Requesting that a VAS be available to assist victims identified in the operation and

D. Transnational Child Sex Offenders

D. Was helpful, is being helpful, or is likely to be helpful to law enforcement,

D. Would suffer extreme hardship involving unusual and severe harm if removed from

D. “Mail-order brides.” Marriage through international marriage brokers does not

DHS Department of Homeland Security

DICE Deconfliction and Information Coordination Endeavor

DOJ Department of Justice

DOJ and HHS fund organizations to provide outreach and comprehensive services to human

DOJ, DOL, and the FBI. Through this initiative, interagency teams of federal agents and federal

DOJ’s BJA. Most task forces have the USAO as the lead, create protocols to determine which

DOL Department of Labor

DOS Department of State

Department of Homeland Security of January 30, 2003, authorizes HSI SAs to perform the duties

Deportation

Director to secure the victim’s release from detention and a stay of removal until CP is

Document Servitude)

Documents ..... .....34

Domestic Operations has multiple funding mechanisms to assist with investigations, including

Domestic Operations provides guidance on the current process to request funds under the

During the interview, SAs should:

E. Child Pornography

E. Electronically posting ROAs in the HSI document library.
E. HSI HB 20-07, Child Sexual Exploitation Investigations Handbook, dated November
E. Illegal adoption. Illegal adoption, including the kidnapping or buying or selling of a
E. Is admissible to the United States or is granted a waiver of inadmissibility. 8 U.S.C. §

E. Is admissible to the United States or is granted a waiver of inadmissibility. 8 U.S.C. §
E. Preparing only, not signing, any CP requests, T visa declarations, and U visa
E. Requesting an FIS for forensic interviews, as needed;

EEOC Equal Employment Opportunity Commission

EMT Emergency Medical Technician

ERO Enforcement and Removal Operations

Employing a victim-centered approach to investigations and prosecutions is an enforcement
Engaging federal victim assistance personnel is not only part of a trauma-informed approach, but
English language training, job skills training, and case management.
Establishing that trust starts with being trauma-informed. In other words, SAs need to learn
Evidence presented at the plea hearing and court documents establish that Patel
Examples of these types of images include those of scantily clad women on the
F. Assessing victims' needs and working in close collaboration with SAs and FISs to
F. Establishing or working within established relationships with community
F. HSI HB 20-04, Case Management Handbook, dated July 1, 2020, or as updated.
F. Immigration and Visa Fraud Offenses
F. Organ trafficking. Although part of the United Nations (UN) Protocol, U.S. law does
FBI Federal Bureau of Investigation
FIS Forensic Interview Specialist
FISs are responsible for:

FLETC Federal Law Enforcement Training Center
FOUO For Official Use Only

Family support can be critical to victims participating in an investigation and/or prosecution.
For these reasons, HSI has outlined promising practices to conducting a trauma-informed

Office Directors, Special
Determination of which method is the best for recoverv of the hosta2:e mav varv from case to
Director of National Intelligence. Further information regarding the HSTC may be found on HSI
Director who has the discretionary authority to issue an ASR. An ASR does not confer legal
Division
..... 6
Division of Unaccompanied Children's Services

Domestic and International Undercover Alien Smuggling

Due to the complex natme of human trafficking cases and the multitude of short-term and long-
Due to the complex nature of human trafficking cases and the multitude of short-term and long-
During human smuggling or human trafficking investigations, once SAs fully establish all the
During target development, SAs are likely to receive information concerning HSOs and
During the investigation and prosecution of the suspected traffickers, SAs should make reasonabl
E-i

E. 18 U.S.C. § 1584 - Sale into Involuntary Servitude

E. 18 U.S.C. § 1956 (h) - Money Laundering Conspiracy

E. 8 U.S.C. § 1324(a)(l)(A)(v)- Conspiring or Aiding and Abetting
E. DOJ, "Human Rights and Special Prosecution Section," dated September 12,
E. Drop House Operators

E. ICE Directive 10071.1, "Victim Assistance Program," dated August 25, 2011, or as
EAD

ECT
ENFORCE

EOIR
ERO
ERO and HSI, see the DRO/OI memorandum entitled, "DRO/OI Protocols and Handling
ESWP
ESWP. For further guidance concerning CP, SAs should refer to section 205 of the TVPRA and
Elate human traffickinE! violations. l(b)(?)(E)

Ema1·1j(b)(?)(E) b ..... _____ __.~dhs.gov

Email bl(7l(El ice.dhs. ov
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Enforcement Case Tracking System
Enforcement and Removal Operations
Executive Associate Director
Executive Associate Director
Executive Office for Immigration Review
Exigent Security for Witnesses Program
ExtrateITitorial Criminal Travel
F-i
F. "DHS Blue Campaign: ICE Efforts to Combat Trafficking in Persons-Fact Sheet,"
F. 18. U.S.C. §§ 2421-2423 - "Mann Act"
F. Facilitators
F. ICE Delegation Number 0001 entitled, "Delegation of Authority to the Directors,

649 FOJC
650 FOR HUMAN SMUGGLING INVESTIGATIONS
651 FOR HUMAN TRAFFICKING INVESTIGATIONS
652 FOR OFF!Cf1' '.'8Et'1i'r:1
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686 FOR OFFICIAi UfF e ,vr;r
687 FOR OFFlCJAl use O.W:'l
688 FOUO
689 FQB GEE/Ct 4l YB£ 6'1 l. 1
690 Federal money laundering laws require that there be a financial transaction involving proceeds of
691 Field Office Juvenile Coordinator
692 For Official Use Only
693 For the purposes of this Handbook, the terms "alien smuggling" and "human smuggling" are
694 Foreign victims find themselves in a foreign country and often they cannot speak the native
695 Forensic Interview Program ..... 52
696 Forensic Interviews:

446 Foreword

697 Foreword

447 Forfeiture of illicit assets

698 Form 1-871 )) under section 240 of the INA. SAs should continue to investigate whether or not

448 Funded task forces have focused on implementing collaborative approaches to combat all forms
699 Fusion Center and Special Operations Division (SOD) to share intelligence, deconflict
449 Furtherance of Trafficking, Peonage, Slavery, Involuntary Servitude,
700 G-i

450 G. Distribution and possession of child pornography. Distribution and possession of

701 G. "DHS Blue Campaign: Trafficking vs. Smuggling Brochure and Checklist"

451 G. Financial Offenses

702 G. 18. U.S.C. § 1591 - Sex Trafficking of Children or by Force, Fraud, or Coercion

452 G. HSI HB 18-06, U Nonimmigrant Status (U Visa) Handbook, dated September 21,
703 G. Detention and Removal Operations (DRO)/Office oflnvestigations (01)
453 G. Requesting CP and seeking requisite HSI signatures for T visa declarations and U
704 G. Money Couriers

454 General criminal investigation support is funded at the
705 General program codes used in TECS for human smuggling

discretion of the SAC in the respective
Government has coordinated and implemented a comprehensive approach to investigate and
Group Supervisors are responsible for ensuring that SAs and other personnel assigned to their
H. Drug Trafficking Offenses

H. Forced marriage. A forced marriage takes place without the full and free consent of
H. HSI HB 18-01, T Nonimmigrant Status (T Visa) Handbook, dated January 13, 2018,
H. Providing a trafficking victim with reasonable protection from a suspected offender
HB Handbook
HHS Department of Health and Human Services
HQ Headquarters

HRVLD Human Rights Violators Law Division
HSI Homeland Security Investigations

HSI conducts hundreds of human trafficking investigations annually and therefore has significant
HSI is committed to disrupting and dismantling human trafficking organizations. This crime
HSI is committed to protecting the homeland and upholding the law by combatting the heinous
HSI maintains a brochure and a 12-minute video training on CP available on the Blue Campaign
HSI participates in more than 100 human trafficking task forces comprised of federal, state,
HSI sign a T visa declaration is a victim of human trafficking and has complied with reasonable
HSI signs U visa certifications (USCIS Form I-918 Supplement B) for victims who have
HSI to partner with foreign LEAs to further develop major investigations in this area.
HSI uses the full extent of its criminal, immigration, and trade-based authorities, in addition to
HSI. VASs and VACs are responsible for ensuring that victims are aware of their rights as
HSILD HSI Law Division

HSI's approach to combatting human trafficking is rooted in the 4Ps – prevention, protection,
HTPU Human Trafficking Prosecution Unit
HUMAN TRAFFICKING

HUMAN TRAFFICKING

Handbook within HSI. More specifically, the CCHT Operations Unit Chief is responsible for
Handbook:

and human trafficking investigations
Group Supervisors are responsible for ensuring that the human smuggling and human trafficking
Guidance Chart (see Appendix A).

Guides, often referred to as "coyotes," are the persons responsible for leading
H-ii

H. "DHS/DHS Human Trafficking Initiative from Senior Counselor Hill" (undated).
H. HSI "Human Smuggling Strategy," dated January 2015, or as updated.
HB
HHS
HHS is responsible for the care and custody of unaccompanied children, including responsibility
HQ
HQ and field offices. If V AC services are needed for an investigation, SAs should consult with
HRSP

HSI

HSI HB 15-04 I August 21, 2015

HSI Office of Intelligence ... ..... ..... ..... ..... ..... ..... ..... 53
HSI Victim Assistance Program:

HSI conducts human trafficking investigations to combat the criminal exploitation and
HSI designed the IP AS to build, balance, and integrate its authorities and resources, both
HSI initiated Project STAMP (Smuggler and Trafficker Assets, Monies, and Proceeds) in order
HSI is committed to protecting the United States by combatting the worldwide problem of
HSI is granted the authority to conduct undercover investigative operations under the ausoices of
HSI recognizes that, in order to successfully investigate and prosecute traffickers, victims must b
HSI's mission can be accomplished domestically and internationally by pursuing, identifying,
HSO
HSOs are ever-changing in their level of sophistication and have become increasingly violent by
HSOs can vary in several ways, including the number of co-conspirators, operating structure,
HSOs generally have the following operating structure:

HSOs operate by establishing a network that facilitates the undetected movement ofUDAs from
HSTC
HSTC was established by the Intelligence Refonn and Terrorism Prevention Act of 2004 to
HSTU
HSTU can be contacted as follows:
HSTU monitors and drives outreach efforts by requiring a quarterly outreach report to
HTO
HTOs and those involved in trafficking men, women, and children for the purpose of forced
HTPU
HTPU is part of the DOJ Civil Rights Division's Criminal Section and it serves to consolidate
HUMAN SMUGGLING AND HUMAN TRAFFICKING
HUMAN SMUGGLING AND TRAFFICKING
HUMAN SMUGGLING AND TRAFFICKING
HUMAN TRAFFICKING CASE NOTIFICATION

747 HUMAN TRAFFICKING INVESTIGATIONS
748 Handbook
749 Handbook
750 Handbook (01 HB 09-03), dated October 5, 2009, or as updated, and the U Nonimmigrant Status
751 Handbook (01 HB 09-04), dated December 1, 2009, or as updated.)
752 Handbook (HSI HB 14-03), dated May 13, 2014, or as updated.)
753 Handbook contains instructions and guidance to help ensure uniformity and operational
754 Handbook is For Official Use Only (FOUO) - Law Enforcement Sensitive. It is to be controlled,
755 Handbook. In addition, the DAD, TCPSD, will coordinate with the AD, Domestic Operations, to
756 He or she would be placed in proceedings under chapter 237 of the INA, rather than under
757 Headquarters
758 Homeland Security Investigations
759 Homeland Security Investigations
760 Homeland Security Investigations
761 Homeland Security Investigations

483 Homeland Security Investigations

762 Homeland Security Investigations
763 Homeland Security Investigations Memorandum

484 Homeland Security policy relating to FOUO information and the ICE Directive on Safeguarding

764 Homeland Security policy relating to FOUO information and the ICE Directive on Safeguarding

485 Human Rights Violator Law Division (HRVLD) is available to provide legal advice, training,

765 Hostage situations can be dynamic and complex events; specific actions taken during a hostage
766 Hostage situations generally come to the attention of HSI as the result of a report by a family
767 Human Rights and Special Prosecution Section ..... 54
768 Human Rights and Special Prosecutions

486 Human Services, the Department of Homeland Security, and the Department of

769 Human Services, the Department of Homeland Security, and the Department of

487 Human Trafficking Groups comply with the provisions of this Handbook, including reporting

770 Human Smuggling Organization

488 Human Trafficking Investigations Handbook 1 FOR OFFICIAL USE ONLY

771 Human Smuggling and

489 Human Trafficking Investigations Handbook 10 FOR OFFICIAL USE ONLY

772 Human Smuggling and J)·afficking Investigations Handbook

490 Human Trafficking Investigations Handbook 11 FOR OFFICIAL USE ONLY

773 Human Smuggling and Trafficking /11ves1igatio11s Handbook

491 Human Trafficking Investigations Handbook 12 FOR OFFICIAL USE ONLY

774 Human Smuggling and Trafficking /11ves1igatio11s Handbook

492 Human Trafficking Investigations Handbook 13 FOR OFFICIAL USE ONLY

775 Human Smuggling and Trafficking /11ves1igatio11s Handbook

493 Human Trafficking Investigations Handbook 14 FOR OFFICIAL USE ONLY

776 Human Smuggling and Trafficking /11ves1igatio11s Handbook

494 Human Trafficking Investigations Handbook 16 FOR OFFICIAL USE ONLY

777 Human Smuggling and Trafficking /11ves1igatio11s Handbook

495 Human Trafficking Investigations Handbook 18 FOR OFFICIAL USE ONLY

778 Human Smuggling and Trafficking /11ves1igatio11s Handbook

496 Human Trafficking Investigations Handbook 19 FOR OFFICIAL USE ONLY

779 Human Smuggling and Trafficking /11ves1igatio11s Handbook

497 Human Trafficking Investigations Handbook 2 FOR OFFICIAL USE ONLY

780 Human Smuggling and Trafficking /11ves1igatio11s Handbook

498 Human Trafficking Investigations Handbook 21 FOR OFFICIAL USE ONLY

781 Human Smuggling and Trafficking /11ves1igatio11s Handbook

499 Human Trafficking Investigations Handbook 22 FOR OFFICIAL USE ONLY

782 Human Smuggling and Trafficking /11ves1igatio11s Handbook

500 Human Trafficking Investigations Handbook 23 FOR OFFICIAL USE ONLY

783 Human Smuggling and Trafficking /11ves1igatio11s Handbook D-iii

501 Human Trafficking Investigations Handbook 25 FOR OFFICIAL USE ONLY May 18, 2022 LAW ENFORCEMENT SENSITIVE

784 Human Smuggling and Trafficking Center

502 Human Trafficking Investigations Handbook 28 FOR OFFICIAL USE ONLY

785 Human Smuggling and Trafficking Center

503 Human Trafficking Investigations Handbook 29 FOR OFFICIAL

786 Human Smuggling and Trafficking Center

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504 Human Trafficking Investigations Handbook 3 FOR OFFICIAL USE ONLY
505 Human Trafficking Investigations Handbook 33 FOR OFFICIAL USE ONLY
506 Human Trafficking Investigations Handbook 35 FOR OFFICIAL USE ONLY
507 Human Trafficking Investigations Handbook 4 FOR OFFICIAL USE ONLY
508 Human Trafficking Investigations Handbook 41 FOR OFFICIAL USE ONLY
509 Human Trafficking Investigations Handbook 45 FOR OFFICIAL USE ONLY
510 Human Trafficking Investigations Handbook 46 FOR OFFICIAL USE ONLY May 18, 2022 LAW ENFORCEMENT SENSITIVE
511 Human Trafficking Investigations Handbook 47 FOR OFFICIAL USE ONLY
512 Human Trafficking Investigations Handbook 5 FOR OFFICIAL USE ONLY
513 Human Trafficking Investigations Handbook 50 FOR OFFICIAL USE ONLY
514 Human Trafficking Investigations Handbook 51 FOR OFFICIAL USE ONLY May 18, 2022 LAW ENFORCEMENT SENSITIVE
515 Human Trafficking Investigations Handbook 52 FOR OFFICIAL USE ONLY
516 Human Trafficking Investigations Handbook 53 FOR OFFICIAL USE ONLY
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523 Human Trafficking Investigations Handbook 60 FOR OFFICIAL USE ONLY
524 Human Trafficking Investigations Handbook 61 FOR OFFICIAL USE ONLY
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535 Human Trafficking Investigations Handbook 75 FOR OFFICIAL USE ONLY
536 Human Trafficking Investigations Handbook 8 FOR OFFICIAL USE ONLY
537 Human Trafficking Investigations Handbook 9 FOR OFFICIAL USE ONLY
538 Human Trafficking Investigations Handbook A–i FOR
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787 Human Smuggling and Trafficking Investigations Handbook
788 Human Smuggling and Trafficking Unit
789 Human Smuggling and Trafficking Unit..
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821 Human Smuggling and Trafficking lnvesligations Handbook

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539 Human Trafficking Investigations Handbook A–ii FOR OFFICIAL USE ONLY May 18, 2022 LAW ENFORCEMENT SENSITIVE
540 Human Trafficking Investigations Handbook A–iii FOR OFFICIAL USE ONLY May 18, 2022 LAW ENFORCEMENT SENSITIVE
541 Human Trafficking Investigations Handbook A–iv FOR OFFICIAL USE ONLY May 18, 2022 LAW ENFORCEMENT SENSITIVE
542 Human Trafficking Investigations Handbook B–i FOR OFFICIAL USE ONLY
543 Human Trafficking Investigations Handbook C–i FOR OFFICIAL USE ONLY
544 Human Trafficking Investigations Handbook C–ii FOR OFFICIAL USE ONLY
545 Human Trafficking Investigations Handbook FOR OFFICIAL USE ONLY
546 Human Trafficking Investigations Handbook i FOR OFFICIAL USE ONLY
547 Human Trafficking Investigations Handbook ii FOR OFFICIAL USE ONLY
548 Human Trafficking Investigations Handbook iii FOR OFFICIAL USE ONLY
549 Human Trafficking Investigations Handbook iv FOR OFFICIAL USE ONLY
550 Human Trafficking Investigations Handbook v FOR OFFICIAL USE ONLY
551 Human trafficking victims are therefore statutorily eligible for immigration and other benefits
552 I. Completing a Victim Report of Investigation (ROI) for each victim identified in
553 I. HSI HB 14–03, Financial Investigations Handbook, dated May 13, 2014, or as
554 I. Obstruction
555 ICE U.S. Immigration and Customs Enforcement
556 ICM Investigative Case Management
557 III Interstate Identification Index
558 INDICATORS OF HUMAN TRAFFICKING
559 INTERVIEW QUESTIONS TO DETECT

822 Human Smuggling and Trafficking lnvesligations Handbook
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824 Human Smuggling and Trafficking lnvesligations Handbook
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846 Human Smuggling and Trafficking lnvesligations Handbook 3
847 Human Smuggling and Trafficking lnvesligations Handbook 32
848 Human Smuggling and Trafficking lnvesligations Handbook 47
849 Human Smuggling and Trafficking lnvesligations Handbook 8 FOR OFF/CIA
850 Human Smuggling and Trafficking lnvestigaJlons Htllldboofc
851 Human Smuggling: (b)(7)(E)
852 Human Trafficking Case Notification ..... E
853 Human Trafficking Organization
854 Human Trafficking Prosecution Unit
855 Human Trafficking Prosecution Unit ..... . 54
856 Human smuggling is a transnational crime committed by violators whose ultimate goal is to
857 Human smuggling operations can be as small as an individual operating independently or as
858 I
859 I
860 I. HSI memorandum, "Role & Responsibilities of Field Coordinators in Support of the
861 I. ICE Directive 10071.1, "Victim Assistance Program," dated August 25, 2011, or as
862 ICE
863 II

INVESTIGATIONS HANDBOOK
INVESTIGATIONS HANDBOOK

IOC2 International Organized Crime and Intelligence Operations Center
If, however, SAs are meeting with a victim who has been referred by an NGO, there is some
Images can draw connections in the audience’s mind that are both intended and
Immigration Documents
Immigration Services (USCIS) grants a T visa, HHS is simultaneously notified in order to
In ICM, human trafficking investigations are documented as Because this
In conjunction with the predicate SUA offenses and the related money laundering laws, SAs will
In preparing for the interview, SAs should:
Information Disclosure Unit, as well as the ICE Office of the Principal Legal Advisor and/or the
Information Disclosure Unit.

International Criminal Organization Targets (TICOT) list and/or designated as a Priority
Investigations (HSI) Special Agents (SAs) when conducting human trafficking investigations
Investigation” and make every effort to complete an SCR submission at the earliest possible
Islands, Guam, and the Commonwealth of the Northern Mariana Islands), American
It is the policy of HSI to request CP (defined in Section 3.4) for victims of a severe form of
J. Conducting focused outreach with the objective of mitigating trafficking by engaging
J. Office of Investigations (OI) HB 08-04, Undercover Operations Handbook, dated
J. Other relevant offenses
January 13, 2018, or as updated.)
Justice,” dated July 12, 2004, or as updated.

K. Rarely, if ever, used statutes

K. “Interagency Memorandum of Understanding between the Department of Health and
LAW ENFORCEMENT SENSITIVE

LEA Law Enforcement Agency

LEAs, private industries, and NGOs regarding HSI’s expertise and role in human
LPR Lawful Permanent Resident

ILLICIT PATHWAYS ATTACK STRATEGY
INA
INA§ 101(a)(13)(C). Under Board of Immigration Appeals precedent, a procedurally regular,
INTERVIEW QUESTIONS
INTERVIEW QUESTIONS
INVESTIGATIONS
..... 37

INVESTIGATIONS HANDBOOK
INVESTIGATIONS HANDBOOK

IOC2

IOC2 can be contacted at:

IOC2 can further help conduct case coordination in furtherance of the investigations. (Note:
IP
IPAS

ISD

ISP

ISU
Illicit Pathways Attack Strategy

Immigration and Customs Enforcement (ICE) Homeland Security Investigations (HSI) Special
Immigration and Nationality Act

Immigration and Nationality Act (INA), Section 101(a)(13)(A). Aliens lawfully admitted for
In order to appropriately document investigations, proper case management must be followed. It
In such cases, the alien submits the application to the immigration judge who will determine
International Organized Crime Intelligence and Operations Center (IOC2)
International Organized Crime Intelligence and Operations Center ..... 54
International Organized Crime and Intelligence Operations Center
Internet Protocol
Internet Service Provider
Interview Questions for Human Smuggling Investigations ..... C
Interview Questions for Human Trafficking Investigations ..... D
Investigations (January 22, 2008)

Investigations
..... 16
Investigations Approval Guidance Chart
..... A
Investigations," dated March 23, 2012, or as updated.

Investigations."
Investigative Services Division
Investigative Support Unit
Involuntary Servitude, or Forced Labor
..... 19
It may be difficult to distinguish between smuggling and trafficking in the initial phas e of the
J,.j W P'FOHCEAh,NT SENSITIVE
J. HSI Directive 10075.1, "Continued Presence," dated April 6, 2011 , or as updated.
J. HSI Memorandum, "Domestic and International Undercover

Alien Smuggling
JAW Et'.F.£3.tCEMeNT SENSITIVE
JO
Justice," dated July 12, 2004, or as updated.
K. 01 memorandum, "Interim Policy and Guidelines for Immediate Assumption of
K. DRO/O1 memorandum, "DRO/O1 Protocols and Handling Unaccompanied Alien
L AW ENFORCEMENT SENSITIVE
L,J,.WS.Vt OttCEMHNT SENSITIVE
L. 01 memorandum, "Accountability of U.S. Immigration and Customs Enforcement
L. HSI memorandum, "Role & Responsibilities of Field Coordinators in Support of the
L.4 WA,~tr8RtEXlDff ;:,ENSrflJIE
L.VL. I —n ... 11—vVV'—1 I L I U
LA W f"'Vif?etMEN 1. SENSITIVE
LA w fMEORCG''E., r seNS, TIVE
LAW ' ·, NT SENSITIVE
LAW ENFORCf/1P'T3ENSJl !VE
LAW ENPQitl8EW11!.N 1 SENSITIVE
LAW f''Vif?etMEN J' SENSITIVE
LAW fNEO"f',Ehifa 1 SENSITIVE
LAW fl>'f O'leEmt:,NJ SENSITIVE
LAWE ' SENSITIVE
LEPS
Labor or services of a person that is provided or obtained by threats of serious harm to, or
Labor trafficking centers on the exploitation of a person's production or ability to provide a
Law Enforcement Parole Section
Law Enforcement Sensitive Information. lbis information shall not be distributed beyond the
Ldlf f"»61IC2MENT SENSITIVE
Li,I.¥ El>'»9RetMENf SENSITIVE
Lj W P'FOHCEM1:,,NT SENSITIVE
M. 01 memorandum, "Interim Policy and Guidelines for Immediate Assumption of
M. Financial Investigations Handbook (HSI Handbook (HB) 14—03), dated May 13,
MW Em VRCEMENT SENSITIVE
Manual entitled, "Smuggling Investigations," was cancelled by the Human Smuggling

Labor or services of a person that is provided or obtained by threats of serious harm to, or
Law Enforcement Sensitive Information. This information shall not be distributed beyond the
Management, for further instructions.)
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Means of Justice
.....44
Memorandum of Understanding Between the Department of Health and Human Services,
Memorandum of Understanding must first be entered into by the local SAC office and the
Mexico is the country of origin of the largest number of foreign-born human trafficking victims
Minors program, which provides specialized, culturally appropriate foster care or other licensed
Modern Slavery in September 2017. This report estimates that, at any given time in
More than 200 victims have been identified and assisted and more than 20 victims' children have
Motel, he regularly rented rooms to individuals who are charged as sex trafficking
NCMEC National Center for Missing & Exploited Children
NGO Nongovernmental Organization
NTA Notice to Appear
NTC-I National Targeting Center – Investigations
National Human Trafficking Hotline. It is important to encourage the general
New SAs are required to take a one-hour computer-based training on human trafficking prior to
Not later than 24 hours after an SA discovers that a minor or an unaccompanied alien child may
Not later than 24 hours after an SA discovers that a minor or an unaccompanied alien child may
OCDETF Organized Crime Drug Enforcement Task Force
OI Office of Investigations
OPLA Office of the Principal Legal Advisor
OPLA if HSI has requested CP or signed a T visa declaration or a U visa certification so that
OUTREACH
.....17
October 19, 2021, or as updated.
Office of the Principal Legal Advisor (OPLA) attorneys embedded within HSI are available as
On a case-by-case basis, the CCHT Operations Unit can fund certain operational expenses for
Only CP recipients are eligible to receive
Memorandum of Understanding Between the Department of Health and Human Services,
Most large HSOs include money couriers. Money couriers are responsible for
Most large HSOs obtain the assistance of facilitators. Facilitators are often
N. 01 memorandum, "Accountability of U.S. Immigration and Customs Enforcement
N. Cyber Crimes Investigations Handbook (HSI HB 11-03), dated August 9, 2011, or as
NGO
NGOs also provide or work with partner agencies that can provide immigration advocacy and
NGOs are organizations that are not a paii of a federal, state, or local government. For the
NHTRC
National Human Trafficking Resource Center.
..... 51
National Human Trafficking Response Center
National Program Manager
Net at the following address or website:
Non-Governmental Organization
Non-Governmental Organizations
..... 53
OAM
OBP
OCDETF
OCDETF Fusion Center
OFO
OPERATION AUTHORITY
OPERATION AUTHORITY
..... 30
ORR
ORR is part of the Administration for Children and

Oversight over the National Human Trafficking Investigations Program resides with the Center
PLEPU Parole and Law Enforcement Programs Unit
POC Point of Contact
PROGRAM CODE DESCRIPTION APPLICATION
PTOC Priority Transnational Organized Crime
Peonage is the use of laborers bound to servitude due to debt. 18 U.S.C. §§ 1581–1596; see also
Proceedings
.....61
Producing child pornography may constitute human trafficking if a child is induced to

Prosecution Unit (HTPU); U.S. federal, state, local, and tribal law enforcement agencies (LEAs);
RFA Request for Assistance

RICO Racketeer Influenced and Corrupt Organization
ROA Report of Analysis

ROI Report of Investigation
ROIs, and Incident Reports. The primary program code under this category is for human
Racketeering

Reorganization Plan of November 25, 2002, and the Reorganization Plan Modification for the
Reporting overstaying a visa

Reporting probation violation

Reporting violation to child protective services

Reporting violations of a work visa

Revoking work visa
S.T.O.P. Strategic Targeted Outreach Program
S.T.O.P. Trafficking uses PowerPoint presentations, posters, and specific informational
S.T.O.P. replaced the Trafficking in Persons' outreach strategy. S.T.O.P. is an HSI-driven
SA Special Agent

SA and Responsible Official shall complete and sign the T visa declaration (USCIS Form I-914
SAC Special Agent in Charge

SAs may request SPBP for a CP recipient's family members if the alien is:
SAs must document victims identified during human trafficking investigations in a Victim ROI.
SAs should be
SAs should be aware that human trafficking cases sometimes cross over into other program areas
SAs should consult with local management regarding investigative funding.
SAs should contact the CCHT Operations Unit if they identify a complex cross-border case
SAs should coordinate with ERO to interview a potential victim in ICE custody. It is suggested
SAs should coordinate with OPLA regarding any potential or confirmed victim in an HSI
SAs should email the CCHT Operations Unit at @ice.dhs.gov.

SAs who conduct human trafficking investigations are responsible for complying with the
Families under HHS. ORR provides
Office of Air and Marine

Office of Border Patrol
Office of Field Operations
Office of Investigations
Office of Investigations Memoranda
Office of Investigations, and HSI. See Appendix G for a detailed list of documents superseded
Office of Refugee Resettlement

Office of Refugee Resettlement
..... 53
Office of the Chief Counsel

Office of the Chief Counsel (OCC) and U.S. Attorney's Office (USAO) for a discussion of
Office. of Refugee Resettlement
Officer (AO) conducts an interview with the alien, (6) the AO makes a determination on
Operations (March 8, 2004)
Organized Crime Drug Enforcement Task Force

P. "HSTU TECS CODES Spreadsheet," dated January 28, 2013, or as updated.
POE

Paroles," dated June 27, 2006, or as updated, and the 01 memorandum entitled, "Interim Policy
Participating federal agencies include the Depa1tment of State, DHS, DOJ, and the Office of the
Peonage
..... 4
Peonage is the use of laborers bound to servitude due to debt. See generaily 18 U.S.C. §§ 1581–
Peter T. Edge
Phone b)(?J(El
Phone·l<bl(?){El I

Port of Entry

Prior to transferring the juvenile into the custody of DUCS, the juvenile shall be served with an
Protection Act (TVPA), which has since been reauthorized, and is codified at 22 U.S.C. §
Pursuant to 18 U.S.C. § 3144, a federal judge or magistrate may order the arrest of a witness in
Q. "ECT Brochure," dated November 2012, or as updated.

R. "Illicit Pathways Attack Strategy (IPAS) Brochure," dated December 2012, or as
RFI
RICO

ROI

Racketeer Influenced and Corrupt Organization

Records and Disclosure Unit.

Recruiters are generally paid according to the number of UDAs who are successfully
Refugee
..... 5
Report of Investigation

SAs working exploitation-based investigations routinely encounter unique strains and challenges
SCR Significant Case Report
SCR submission is approved by the Group Supervisor, the SAC, and the HQ SCR Panel, SAs
SEVIS Student and Exchange Visitor Information System
SLOT State and Local Overtime
SOD Special Operations Division
SPBP Significant Public Benefit Parole
SUA Specified Unlawful Activity
SUB-CATEGORY DESCRIPTION APPLICATION

SUPERSEDED DOCUMENTS

Samoa, or at a U.S. port of entry due to trafficking;
Section 1351(a) is a crime of recruiting, soliciting, or
Section 1351(b) criminalizes the same conduct but is specific to work performed outside the
Section 1589 (Forced Labor) does not.
Section 1591 (Sex Trafficking) has none.
Section 3.10 (B) above.

Section 552(b), and protected from disclosure in civil discovery. Any further request for

Security (DHS) priority.

Serious harm is defined as “any harm, whether physical or nonphysical, including
Should a victim initially be misidentified or inadvertently charged, SAs
Significant Case Report Handbook, dated January 3, 2022, or as updated, for a “Significant
Since the enactment of the Trafficking Victims Protection Act (TVPA) in 2000, the U.S.
Some victims may be too traumatized to fully cooperate or testify and some may be
Special Agents in Charge (SACs) and Attachés are responsible for implementing the provisions

State and Local Overtime (SLOT) funds may be used to reimburse certain expenses incurred by
States through the investigation and prosecution. Immigrants can be particularly vulnerable to
States, has not attained 18 years of age, has no parent or legal guardian in the United States, or
States, the District of Columbia, the Commonwealth of Puerto Rico, the U.S. Virgin
Steve K. Francis Date

Request for Information

S-Nonimmigrant Visa (S-Visa) Program," dated July 19, 2010, or as updated.
S-Nonimmigrant Visa (S-Visa) Program," dated July 19, 2010, or as updated.
S. "Project Stamp Brochure," dated May 2012, or as updated.
SA
SAC
SAC offices must comply with the following procedures for all domestic and international
SAs are responsible for complying with the provisions of this Handbook.
SAs should be aware that human smuggling and human trafficking cases sometimes cross over
SAs should consider several factors in the development of a target. Some of the common factors
SAs should seek assistance from the CBP Office of Field Operations (OFO) and Office of
SCR
SEVIS
SIA
SIR
SMUGGLING AND HUMAN TRAFFICKING INVESTIGATIONS
SOD
SOD can query telephone numbers to deconflict with other federal investigations. SOD can be
SPBP
SPBP may be used to bring an alien victim/witness, and, in some cases, the victim's/witness'
SRT
STATUS
SUA

SUPERSEDED DOCUMENTS

Section 552(b), and protected from disclosure in civil discovery. Any further request for

Security (OHS) Fonn I-862) or Notice of the Intent/ Decision to Reinstate Prior Order (DHS
Security Investigations (HSI) Special Agents (SAs) when conducting human smuggling and
See 8 C.F.R. § 274a.12(c)(l4).

See generally 18 U.S.C. §§ 1581-1596; 22 U.S.C. §§ 7101-7112; 42 U.S.C. § 14044; INA§
September 12, 2012, or as updated.) http://www.justice.gov/criminal/hrsp/. HRSP also assists in
Servitude, or Forced Labor

Servitude, or Forced Labor ..... 20
Sex trafficking is a type of human trafficking in which the victim is induced to engage in
Significant Case Repo1t

Significant Incident Report

Significant Public Benefit Parole

Significant Public Benefit Parole Responsibilities,"

Supplement B). (See HSI HB 18-01, T Nonimmigrant Status (T Visa) Handbook, dated January
TEOAF Treasury Executive Office for Asset Forfeiture
TICOT Top International Criminal Organization Target
TVPA Trafficking Victims Protection Act
TVPRA Trafficking Victims Protection Reauthorization Act

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Team composed of a group of professionals from different disciplines (law enforcement, child
Technology has created Program Codes for all HSI programmatic areas. To ensure accuracy of
Term used to recognize the strength it takes to continue on a journey toward healing in the
The Anti-Trafficking Coordination Team (ACTeam) Initiative is a collaborative effort of HSI,
The Assistant Director, Countering Transnational Organized Crime, is responsible for the
The CCHT Director is responsible for coordinating the overall HSI, ICE, and DHS response to
The CCHT Operations Unit Chief is responsible for the implementation of the provisions of this
The CCHT Operations Unit offers two Advanced Human Trafficking Investigations Courses a
The CCHT Operations Unit plays a critical role in ICE’s mission to combat transnational human
The CCHT Operations Unit routinely provides HSI statistical reporting regarding human
The Executive Associate Director of HSI is responsible for the oversight of the policy and
The HSI Policy Unit is responsible for coordinating the development and issuance of HSI policy.

dated August 8, 2006, or as
Significant Public Benefit Parole Responsibilities," dated August 8, 2006, or as
Since human smuggling and human trafficking criminal enterprises exist to make illicit profits,
Special Agent
Special Agent in Charge
Special Agents in Charge (SACs) and Attaches are responsible for implementing the provisions
Special Interest Alien
Special Operations Division
Special Operations Division ..... ..... ..... ..... ..... ..... 55
Special Response Team
Specified Unlawful Activity
States as a witness in, or as a party to, any criminal case under investigation or pending in a court
States lawfully only to be subjected to exploitation at a later time. Although HSI primarily
States unless specific criteria enumerated in the INA has been met. 8 U.S.C. § l 101(a)(13)(C);
States. (See the DOJ memorandum, "Human Rights and Special Prosecution Section," dated
States. HSOs are more or anized in that the have defined roles for each member and a clear
States. See 8 U.S.C. § l 182(d)(5)(A); INA§ 212(d)(5)(A). Parole does not confer any
States. Transporters often pick up UDAs at staging locations and transport them to
Statutes ..... 19
Student and Exchange Visitor Information System
Subsection (f) of this section relates to witness protection; specifically, any violation of this
Superseded Documents ..... G
T. "Extraterritorial Criminal Travel Strike Force Expansion and Institutionalization"
TCPSD
TOC
TVPA
TVPRA

Table of Contents

The Assistant Director (AD), Domestic Operations, is responsible for approving undercover
The Counterterrorism and Criminal Exploitation Unit (CTCEU) brings special skill sets to
The DAD, TCPSD, is responsible for ensuring overall compliance with the provisions of this
The DOJ Criminal Division's HRSP Section prosecutes members of international criminal
The ERO FOJC is responsible for coordinating the actual placement of juveniles with ORR.
The Executive Associate Director (EAD) of HSI has the overall responsibility for the oversight
The HSI Office of Intelligence collects, analyzes, and shares timely and accurate intelligence on
The HSI Policy Unit is responsible for coordinating the development and issuance of HSI policy.

The Homeland Security Act of 2002, in conjunction with the Department of Homeland Security
The Human Trafficking Investigations Handbook establishes uniform policies and procedures to
The Human Trafficking Investigations Handbook is an internal policy of HSI. It is not intended
The Human Trafficking Investigations Handbook provides a single source of national policies,
The Human Trafficking Investigations Handbook supersedes Chapters 8 and 9; Sections 13.7–9,
The International Organized Crime Intelligence and Operations Center (IOC2) supports member
The Operational Systems Development and Management Unit in Cyber and Operational
The T visa is an immigration benefit for which human trafficking victims self-petition to USCIS,
The U visa is an immigration benefit for which victims of certain crimes apply to USCIS, and
The Unit Chief, Parole and Law Enforcement Programs Unit (PLEPU), oversees the adjudication
The Unit Chief, Victim Assistance Program/Management Oversight Unit (VAP/MOU), is
The Victim ROI shall be completed when assisting state and local law enforcement in human
The critical first steps in pursuing any human trafficking lead are the immediate removal of any
The facilitation and transportation of people into the United States by deliberately evading U.S.
The following definitions are provided for the purposes of this Handbook:
The following policy documents are superseded by the Human Trafficking Investigations
The goals of this comprehensive initiative are accomplished by working in concert with
The most effective way to investigate human trafficking is through a collaborative, multi-agency
The primary components of this strategy are as follows:
The quality of interpretation is critical to the investigation. Mistrials have occurred because of
The sooner a VAS or VAC can build rapport, begin to answer victims' questions and make
The status or condition of a debtor arising from a pledge by the debtor of the debtor's personal
The statute breaks down into four elements under § 1591(a)(1):
The statute defines this as being an administrative, civil, or criminal law or legal
There are two kinds of human trafficking: sex trafficking and labor trafficking. Human
Therefore, if SAs are the first to respond to a trafficking lead and are going into a location to
This approach recognizes how trauma affects victims' response to the criminal justice process
This element allows the statute to reach and hold accountable a wide range of
This initiative is coordinated primarily between the CCHT Operations Unit and DOJ's HTPU.
Threats of "serious harm" to or physical restraint against any person; any scheme, plan, or
To human trafficking victims in that moment, some of
The Human Smuggling and Trafficking Investigations Handbook establishes policies and
The Human Smuggling and Trafficking Investigations Handbook supersedes a number of policy
The Human Smuggling and Trafficking Investigations Handbook supersedes the
The Hwnan Smuggling and Trafficking Investigations Handbook is an internal policy of HSI. It
The Hwnan Smuggling and Trafficking Investigations Handbook provides a single source of
The IP AS is HS I's internal implementation plan to support the Transnational Organized Crime
The IP AS is built upon the following four core principles:
The International Organized Crime Intelligence and Operations Center (IOC2) utilizes existing
The NHTRC is an HHS-funded program implemented for the purpose of providing a national,
The S nonimmigrant status (also referred to as the "S Visa") may be granted to an alien witness
The Secretary of OHS may permit these victims to remain in the United States to facilitate the in
The T nonimmigrant status and the U nonimmigrant status are used in human trafficking
The Unit Chief, HSTU, has the overall responsibility for the implementation of the provisions of
The V AP has full-time forensic interview specialists available to support domestic and
The comt will determine if the witness shall be detained or released utilizing the conditions set
The critical first steps in pursuing any human trafficking lead are the immediate rescue of any
The enormous profits generated by human trafficking have attracted the interest of organized
The facilitation and transportation of people into the United States by deliberately evading U.S.
The following are indicators of potential human trafficking situations:
The following are some examples of force, fraud, or coercion:
The following definitions are provided for the purposes of this Handbook.
The following statutes, codified in 18 U.S.C. Chapter 117, Transportation for Illegal Sexual
The head of the organization is responsible for the oversight of the operation; he or
The lawful entry of an alien into the United States after inspection and authorization by an
The mandatory Computer-Based Training on Human Trafficking for SAs provides specialized
The maximum penalties for human smuggling are listed in 8 U.S.C. § 1324(a)(l)(B). SAs
The most commonly used human trafficking criminal statutes are codified in Chapter 77 of Title
The most commonly utilized criminal statutes when investigating human smuggling criminal
The primary goal of conducting a hostage-taking investigation is the successful recovery of the
The process whereby an alien seeks asylum by submitting an Application for Asylum and
The process whereby an alien who has not affirmatively applied for asylum with USCIS may
The recruiters are the persons who are usually located outside the United States and
The sexual or economic exploitation of children for human trafficking purposes is one of the
The status or condition of a debtor arising from a pledge by the debtor of his or her personal
The termination point or last country of the undocumented

their fears are coming true – law
To meet this element, SAs need to

Trafficking Groups when these courses are being offered.

Trafficking Investigations Handbook (HB) 15-04, dated August 21, 2015, that discusses or
Trafficking Victims Protection Reauthorization Act (TVPRA) of 2008. (See Section 9.10.)
Trafficking in Persons

Trafficking)

Trafficking)
.....
.....36
Transnational Organized Crime (PTOC) target. IOC2 has funding available for human
Typically, an NGO is a non-profit organization on a local, national, or international scale that
U Nonimmigrant Status (U Visa) Handbook, dated September 21, 2018, or as updated.)
U visa programs.

U.S. Government, along with being the HSI Headquarters (HQ) point of contact (POC) for all S
U.S.C. United States Code

UN United Nations

USAO U.S. Attorney's Office

USCIS U.S. Citizenship and Immigration Services

Under federal criminal law, a minor is any person under the age of 18. Anyone under 18 and
Under the forced labor statute, the term "abuse or threatened abuse of law or legal process"
Under the forced labor statute, the term "serious harm" means any harm, whether physical or
Unit as required by section 212 of the TVPRA of 2008. (See Section 9.10.)
United States, such as on a U.S. Government contract or on a military base.
Unlike other crimes that HSI investigates, human trafficking involves identifying and working
Use the following sources for global and national statistics:
VAC Victim Assistance Coordinator

VAP Victim Assistance Program

VAP/MOU Victim Assistance Program/Management Oversight Unit
VAS Victim Assistance Specialist

VASs and VACs provide direct support and assistance to victims when they are encountered by
VASs are responsible for:
VASs are trained on crisis mitigation and de-escalation techniques and can build rapport with
Victim service providers have an important role in the stabilization and long-term recovery of
Victims of Crime, dated March 16, 2022, or as updated.

Victims, dated August 3, 2021, or as updated.

When conducting an interview of a potential human trafficking victim, SAs should consider the
alien (UDA)'s journey and where the
The transporter, often referred to as "the driver," is the person who conveys aliens
There are five distinct offenses that can be charged under 8 U.S.C. § 1324:
There are two kinds of human trafficking: sex trafficking and labor trafficking.
Therefore, targets must be prioritized in a systematic manner. The IP AS provides a methodology
These groups provide SAs with invaluable forms of intelligence, organization, and victim
These options should be used in instances where it has been determined that presence of the
This Section details the criminal penalties and elements of alien smuggling and accounts for the

This section of the statute refers to the person who encourages or induces a UDA to
This section of the statute refers to the person who, knowing that a person is a UDA,
This section of the statute refers to the person who, knowingly or in reckless
This section of the statute refers to the person who, knowingly or in reckless
This section refers to the person whose assistance and cooperation was integral to the
This statute also refers to criminals who attempt to obstruct justice related to this crime. See 18
This statute prohibits anyone from knowingly benefiting, financially or by receiving anything of
This statute refers to any person who facilitates the entry into the United States of a UDA,
This statute refers to any person who smuggles aliens into the United States for the purposes of
This statute refers to criminals who knowingly destroy, conceal, remove, confiscate, or possess
This statute refers to criminals who knowingly recruit, harbor, transpo1t, provide, or obtain by
This statute refers to criminals who provide or obtain the labor of a person, or benefit from
This statute refers to the criminal who maintains custody of the victim, physically or
This statute refers to the criminal who maintains custody of the victim, physically or
This statute refers to the punishment of persons who attempt to violate or conspire with another
This statute refers to trafficking with respect to sex trafficking of a minor or of any person by
To request assistance with scheduling a forensic interviewer to aid their investigation, SAs
Trafficking
..... 3 8
Trafficking Investigations

Trafficking Investigations Program resides with the Unit Chief, Human Smuggling and
Trafficking Unit (HSTU) is to identify criminal smuggling and trafficking organizations,
Trafficking Unit.
Trafficking Victims Protection Act

Trafficking Victims Protection Reauthorization Act

Trafficking Victims Protection Reauthorization Act (TVPRA) § 235(g). (Note: Not all
Trafficking, Peonage, Slavery, Involuntary Servitude, or Forced Labor
Transnational Crime and Public Safety Division

When these questions about basic safety and survival are the foremost questions on victims’

Where will I stay tonight? Where will my next meal come from? Can I talk to my family? How

While in U nonimmigrant status, the victim has an ongoing duty to cooperate with law

While portions of § 1589 (Forced Labor) and § 1591 (Sex Trafficking) are the same,

While “victim” carries a specific meaning within law enforcement, “survivor” is the preferred

Withholding a T visa declaration until an investigation or prosecution is complete is not in

_____ _____

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_____

_

Undercover Agent

Undercover Operations ..... 55

Undercover operations can be used to fund travel for SAs to follow victims outside their AOR.

Undocumented Alien

Undocumented Aliens (December 3, 2004)

United States Code

United States in violation of U.S. law.

United States with promises of legitimate employment, tourism, and educational oppo1tunities,

United States, (2) the alien applies for asylum, (3) USCIS conducts fingerprinting and

United States.

United States. While considering the above factors, SAs should l(b)(?)(E)

V ACs working in HSI and ERO field offices, as well as with full-time V ASs at HSI and ERO

V. Domestic and International Undercover Alien Smuggling Investigations Approval

VA Cs and V ASs are trained to recognize indicators of human trafficking during the course of an

VAC

VAC and VAS is provided in Section 13.9 of this Handbook and in ICE Directive 10071.1,

VAP

VAS

Victim Assistance Coordinator

Victim Assistance Program

Victim Assistance Program ..... 52

Victim Assistance Specialist

Victims Leads (July 27, 2007)

Victims may not recognize that they have been victimized

or may be forced into protecting their

Victims of trafficking are statutorily eligible for significant benefits under the law. SAs must

Washington, DC 20223

Washington, DC 20536 ,,,..,.,=.,...----------, Human Trafficking:1,.,,b..,. )(7

Washirnrton DC 20447

When conducting a human smuggling investigation, SAs should try to:

When conducting human smuggling or trafficking investigations, SAs need to be aware of

When requesting the telephone searches from IOC2, SOD results are automatically included.

When responding to a human smuggling incident, SAs shall:

While conducting human smuggling or human trafficking investigations, SAs should be aware of

Withholding of Removal (U.S. Citizenship and Immigration Services (USCIS) Form 1-589) to

Witness and Informant Record (USCIS Form I-854). SACs are advised to coordinate their

Y.,W fWOHCEMHNT SENSITIVE

[.d w 'U7•8JtCEMfNT SENSITIVE

_ LAW F;"fQWJi5Mi'.iv1 S1:,NSITIVE

_Jd w f "FOllCEMfNT SENSITIVE

_] 1 W Rh OR CEMENT SENSITIVE

_f,1 W fl\'FOHCEAh,NT SENSITIVE

_i<_E_l __ __.~hs.gov; additional information can be found

a better life by offering false hopes of economic enrichment or, at the very least, economic

a crime involving national security.

a specified unlawful activity (SUA) with knowledge by the transactor that the funds are proceeds

a violation to be considered sex trafficking, the victims must be engaged in, or have offered to

abuse or sexual assault. Since there is no organization with the capacity to meet the wide range

accordingly. The rimary program codes under this category are~b)(?)(E for human smuggling

account of race, religion, nationality, membership in a particular social group, or

a day/seven days a week via phone at

a person for commercial sex in which a commercial sex act is induced by force, fraud,

a) 18 U.S.C. § 2421, Interstate transportation for prostitution

a) 18 U.S.C. § 2423(a), Transportation of Minors with Intent to Engage in

abuse or threatened abuse of law or the legal process. 18 U.S.C. § 1589.

access to over 200 languages through a tele-interpreting service. The Hotline

access to the same benefits and services, including placement in the Unaccompanied Refugee

accurately captures and reflects local, national, and international human trafficking victim data.

across the U.S.-Mexico border. The United States and Mexico exchange leads and intelligence

action. Title 18, United States Code (U.S.C.), Section 1589(c)(1).

activity

activity and report that information to VAP.

addition to numerous federal and state prosecutions in Mexico of associated sex traffickers.

addition to the investigative ROI; and

address human trafficking.

address many of the victims' immediate needs and questions and ideally an investigative

adjustment to LPR status after three years. 8 U.S.C. § 1101(a)(15)(U). (See HSI HB 18-06,

adult entertainment and derives profits from the commercial sex trade. Pub.L.No 115-392, § 19.

adults; however, Section 1591 (Sex Trafficking) does not require proof of force,

advanced human trafficking training programs.

afraid, suspicious, mistrustful, or under the influence of drugs and/or alcohol. They may feel

aftermath of a traumatic experience. (Note: This definition is derived from the Federal Strategic

against the United States; conducting searches without warrant at the border, its functional

agencies; NGOs; and state, tribal, local, and foreign law enforcement partners to

agency field office efforts to significantly disrupt and dismantle transnational criminal

aggregated information received through phone calls, emails, and online tips shared

all the surrounding circumstances, to compel a reasonable person of the same

all types of human trafficking, addressing the individualized needs of victims through quality

an accurate message of the reality of human trafficking to the broader community.

an array of victim services to facilitate safety and healing. Access to victim assistance is not tied

an investigation. A list of suggested questions can be found in Appendix A.

and OPLA HRVLD. The CCHT Operations Unit will notify Human Trafficking Groups when

and U visas for foreign-born victims. These heinous crimes have no place in our society, and

and associates;

and basic needs are met, collaborate with them, and demonstrate that they can trust HSI.

and case coding requirements.

and coerced women to engage in prostitution. Patel admitted that, although he

and engage in high-impact prosecutions on both sides of the border. These efforts have resulted

and established as advocates.

and guidance to help ensure uniformity and operational consistency among all HSI field offices.

and in the same circumstances to perform or to continue performing labor or services in order to

and other community groups; the first optional day is a Human Trafficking 101 for law

and proceeds raises the cost and helps dismantle the

activities, including trafficking. See 8 C.F.R. § § 214.11 and 214.14. Qualifying crimes for the U

activity are codified in Chapter 12 of Title 8 of the United States Code, entitled, "Immigration

additional information.)

additional legal aspects of these or other related statutes.

additional legal aspects relating to these statutes.

adjudication in removal proceedings. See Title 8, Code of Federal Regulations (C.F.R.), Section

adopting modem transportation infrastructure and global communication technologies, HSI and

after they entered the United States illegally. Typically, aliens are held at the "drop house" until

against a person and allows for substitution of assets if the property is not available.

age.

agencies are NGOs, there are many public agencies, especially at the local level, that also

agreement with a smuggler to illegally enter the United States. The human smuggler will in tum

alien has been granted asylum, he or she may not be removed to his or her country of nationality

alien victims on a case-by-case basis for "urgent humanitarian reasons" or significant public

alien who is granted the S nonimmigrant status is eligible to receive employment authorization.

alien witnesses in judicial, administrative, or legislative proceedings. SPBP may also be used for

allegations that certain individuals are actively engaged in the smuggling of aliens into the

also work with money collectors to coordinate the collection of smuggling fees or to

and Disclosure Unit, as well as the ICE Office of the Principal Legal Advisor and/or the

and Guidelines for Immediate Assumption of Significant Public Benefit Parole Responsibilities,"

and Nationality." This Chapter provides a brief summary of what each statute or subsection

and Trafficking Unit on August 12, 2010.

and Trafficking in Persons .. ..... ..... ..... 20

and VASs are responsible for ensuring that victims are aware of their rights under the TVPA and

and eligibility letters to foreign minor victims of human trafficking. Certifications and eligibility

and h·afficking cases entered into TECS. Although there may be some overlap between these

and mechanism for HSI to prioritize threats and vulnerabilities within its mission and to

and prior to arriving at his or her destination country. Aliens may travel through multiple transit

and prosecution of a hostage-taking violation. See 18 U.S.C. § 1203.

and receive special training on V AC responsibilities. In addition, there are full-time V ASs

and to Field Office Directors, Special Agents in Charge and Certain Other Officers of the Bureau

and, in many instances, escapes prosecution because he or she seldom participates

and, in some cases, to the witness' immediate family members whose presence is "essential to

any actual or purported passports or other immigration document, or any other actual or

any means any person for forced labor.

apprehended, they will attempt to assume the role of

criminal infrastructure of transnational
and seeks to avoid victim retraumatization, increasing safety of all, and increasing the
and services. (See 22 U.S.C. § 7105(b)(1)(E).)

and technical assistance on human trafficking, federal victim assistance, CP, T visas, and U
and that law enforcement, including HSI, may support by completing a supplementary form
and transport are the three additions to what is available in § 1589 (Forced Labor),
and/or commercial sex. Unlike any other crime HSI investigates, the identification of human
any witnesses and certain family members of trafficking victims on CP.
approach with HSI's federal, state, local, and tribal partners.
appropriate ICE Directorates and Program Offices; DHS components; DOJ's Human Trafficking
appropriate U.S. Attorney's Office, are to be consulted so that measures can be taken to invoke
appropriate relevant to any human trafficking violations. After the
appropriate state and local officials and victim assistance and compensation providers
are often highly connected to many of the community partners SAs are seeking out, because
are representative of this approach as well.
as defined in the Significant Case Report Handbook. (Note: The Significant
as updated.)

as updated.)

ask the reader to complete one simple action or step to not overload the target
assistance personnel to ensure that survivors can be safe and that their situation can be
assistance, and support to Victim Assistance Specialists (VASs) and FISs, as well as HSI's T and
assisted, are assisting, or will assist in the future with an HSI investigation for certain qualifying
associated with these types of investigations. The CCHT Operations Unit seeks to mitigate risks
at risk of removal. (See HSI HB 18-01, T Nonimmigrant Status (T Visa) Handbook, dated
audience with too much information.
audience's attention. The request should align with the goal of the campaign or
authorized.
automatically constitute trafficking. If a "mail-order bride" is assaulted or otherwise
availability of funds at @ice.dhs.gov.
available on the To submit materials for inclusion on
avoid incurring that harm. 18 U.S.C. § 1589(c)(2).
awareness of human trafficking, generate investigative leads, and provide services to
awareness pamphlets that are concise and effective and deliver HSI's consistent messaging of a
awareness to recognize and report trafficking. S.T.O.P. uses a multi-faceted approach to combat
b) 18 U.S.C. § 2422(a), Interstate coercion and enticement into prostitution
b) 18 U.S.C. § 2423(b), Travel with Intent to Engage in Illicit Sexual Conduct
background and in the same circumstances to perform or to continue performing
be a broken arm. Patel also saw the damage that a co-conspirator caused to a motel
be a victim of a severe form of trafficking, the SA will
smuggled aliens.
appropriate U.S. Attorney's Office, are to be consulted so that measures can be taken to invoke
appropriate removal charging document (e.g., Notice to Appear (Department of Homeland
are any limitations hereby placed on otherwise lawful enforcement prerogatives of ICE. This
are as follows:

are fed and that they do not leave the location until the smuggling fee is paid.
are in compliance with the provisions of this Handbook.

are not intended to provide detailed protocols or procedures related to each option.
are responsible for identifying aliens seeking to be smuggled into the United States.
arrangements to the next or final destination of the UDAs. The drop house operators
as a matter of policy. Deferred action does not confer legal immigration status upon a
as drop houses in the United States, renting or purchasing means for transporting
assault, and domestic violence. (Note: For further guidance, see the T Nonimmigrant Status
asset forfeiture laws is a powerful means of attacking the human smuggling and human
assist him or her from detection.
assistance through NGOs for victims of human trafficking by helping with resources like
assistance to what can become very complex cases. The following Sections detail some of the
assistance, and case consultation to field offices, as needed. If victim services are needed for an
attempting to transport a person in interstate or foreign commerce, or in any territory or
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notify HHS and the CCHT Operations
be a “victim of a severe form of trafficking,” the SA will notify HHS and the Center for
be followed by U.S. Immigration and Customs Enforcement (ICE) Homeland Security
be granted initially for a period of two years and renewed in increments of up to two years. CP
be noted that an investigation in one AOR with a nexus to a case in another AOR may be eligible
became a priority for the former Immigration and Naturalization Service and has remained a
because victims may be unable to make a call or stay on the phone long enough to
become dependent and compliant.
been recovered from the traffickers’ control.
before it is routed to the CCHT Operations Unit for review. Prior to drafting a request, it is
being. Photos or names of human trafficking survivors should not be published
benefits include, but are not limited to, mental health services, health care assistance, housing or
by Force, Fraud or Coercion
c) 18 U.S.C. § 2422(b), Interstate Coercion and Enticement into Prostitution
can I trust these new people? How will I pay my debt? Where will my kids go?”
can also be retraumatizing to audience members who may be victims of crime.
care settings according to the child’s individual needs. Minors are not required to cooperate with
case category is also linked to human smuggling, the subcategory codes listed below must be

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b)(7)(E)
b)(7)(E)
b)(7)(E) he violence or threats of violence and/or
b)(?)(E)
b)(?)(E)
b)(?)(E)
b)(?)(E)
b)(?)(E)
b)(?)(E)

background/security checks, ( 4) the alien receives an interview notice, (5) a USCIS Asylum
basic needs in the immediate aftermath of a rescue; and ensuring that law enforcement interviews
be submitted by SAC and Attache offices. The repo1ts consist of specific information
bearing on the victim's eligibility for CP. Human trafficking investigations should reflect a
becomes eligible for other immigration benefits. See 8 U.S.C. §§ l 158(c)(l)(B), (C), INA§§
been present.
being used involves F, M, or J visas or academic, vocational and/or flight schools. CTCEU has
benefit for any alien applying for admission to the United States. See 8 U.S.C. § 1182( d) (5)(A).
between districts prosecuting overlapping criminal network. (See the DOJ memorandum,
border crossing but depart from the United States after delivering the UDAs to a
borders;
brings or attempts to bring the UDA across the U.S. border.
but are not limited to, shelter, food, clothing, medical care, and dental care. Long-term services
but otherwise unlawful, entry can still constitute an admission. For example, an alien who
by this Handbook.
by:
can be contacted at:
can be contacted at:
can be genuine, counterfeit, or altered documents.
can eventually lead to sexual exploitation. These roles include, but are not limited to,
care assistance, housing or shelter assistance, food assistance, income assistance, employment as
case depending on several factors. l(b)(?)(E)
case management.

case or victim, SAs will proceed as follows:

cases go to which LEA, and designate service providers available to assist victims. These task
cases.
certifications and tracking completions; and
certifying the applicant’s status as a human trafficking victim. If the individual requesting that
certifying the victims’ status as crime victims. An individual is eligible for a U visa if the
child for the purpose of offering that child for adoption, is not a form of human
child pornography—while criminally prohibited—are not acts of human trafficking.
citizens (of all sexes and ages) within the United States. Funding through this program is
closely with highly traumatized victims. The success of the human trafficking case often directly
co-conspirators in connection with this case, knowing they were pimps who forced
collaboration in conducting human trafficking investigations and provide appropriate
collaborations with federal, state, local, and tribal law enforcement partners, to prevent
comes from a guilty plea by Kanubhai Patel, a Louisiana motel owner. From the
community organizations that can provide potential trafficking leads. Examples include legal aid
completed. SLOT is provided directly to the local HSI office through Domestic Operations.
complex crime that takes many forms. Images that only rely on the most violent
concerns as well as potentially introduce new ones. Victims may have lingering fears of arrest or
conditions are met, an individual with T nonimmigrant status may apply for adjustment to LPR
conditions—such as not being properly compensated or being required to work long
conducted

conducting any human trafficking training. Training PowerPoints, videos, and materials are
conducting interviews of minor victims and witnesses as well as adult victims and witnesses who
conducting investigations relating to human trafficking. This Handbook contains instructions
confirms adult foreign national trafficking victims’ eligibility for federal public benefits and
consider completing and signing the T visa declarations (USCIS Form I-914 Supplement B) for
conspiracy physically assaulted women they prostituted, including one instance in
construction, or agriculture), 4.8 million persons in forced sexual exploitation, and 4
control that victims have in their life, threaten to harm loved ones, threaten to financially and
conviction, or sentencing of the criminal activity; and

cooperation, but instead as the natural symptoms of fear and potential trauma bonding.
correlates with the level of trust SAs establish with the victim(s).
countering human trafficking.

crimes, including human trafficking, as part of a victim-centered approach. The U visa allows
criminal activity. If certain conditions are met, an individual with a U visa may apply for
criminal actors who are involved in facilitating sex trafficking. The majority of

case or victim, SAs will proceed as follows:

cases lower priority." See 8 C.F.R. § 274a.12(c)(14). In some cases, the determination to issue a
chain of command. b)(?)(El
chapter 212.
chapter shall be considered an organized criminal activity or other serious offense for the
children.

citizenship, or immigration status. Victims of human trafficking may have entered the United
co-conspirators. This person shares in a major portion of the profits of the operation
coalition building. In addition, HSI has partnered with state, local, federal, and international law
collect money for themselves. The drop house operators also ensure that the UDAs
collecting alien smuggling fees~rb-)(7-)(_E_)
~
come, enter, or reside in the United States knowing or in reckless disregard that such
commercial sex acts, as defined in 18 U.S.C. § 1591(e)(3), or in which the person induced to
components of the Trafficking in Persons Strategy (TIPS) are outreach, coordination, and
concur with the release ofUDAs within his or her area ofresponsibility (AOR) (see Section 10.3
consistency among all HSI field offices. Oversight over the National Human Smuggling and
contact DUCS by calling the 24-hour DUCS Intake Hotline a~b)(?)(E) ~nd emailing
contact their local VAC or VAS.)

contacted at:

contacted through HSTU.

conveyances, such as pickup trucks, vans, cars, boats, and tractor trailers to transport
coordinate its own efforts internally and within the interagency framework. HSTU is responsible
counterparts in a task force model. It should be noted that, while most trafficking victim service
countries, their cross-border transportation, and their exploitation in the United States. The
countries. For example, an alien from South Korea may be smuggled through France and
country or avail himself or herself of that country's protection due to past persecution
country/countries where the criminal activity originated. For example, where a Brazilian citizen
crime organizations and led to the significant involvement of such organizations into criminal
crimes committed against them. CP is initially granted for 1 year and may be renewed in I-year
criminal forfeiture law allows for the government to obtain a general judgment
criminal history or other aggravating factors could impact sentencing.
criminal need not know that the individuals are UDAs, but the circumstances dictate
criminal organizations and individuals engaged in trafficking in persons. The primary
criminal proceedings upon the filing of an affidavit demonstrating that the witness' testimony is
crisis calls from victims, tip reporting, training requests, urgent and non-urgent referrals, and
custody. See Homeland Security Act of2002 § 462(g); 6 U.S.C. § 279(g); adopted by

criminal organizations like human smuggling organizations and human trafficking organizations.
criminal, in any manner or for any purpose for which the law was not designed, in order to exert
cultural differences.
current U.S. law prostitution and sex trafficking are distinct crimes. U.S. law requires
custody. (See the William Wilberforce Trafficking Victims Protection Reauthorization Act
customers back to the hotel. Patel learned that members of the sex trafficking
d) 18 U.S.C. § 1952, Interstate and Foreign Travel or Transportation in Aid of
dated January 13, 2018, or as updated.)

dated September 13, 2021, or as updated, including:
defined as:

delegation orders, the law enforcement authorities granted to customs officers (19 U.S.C. §
dental care, legal counsel, immigration assistance, mental health counseling, interpreter services,
deportation, may not understand the U.S. criminal justice system and their role in it, and may feel
designed in order to exert pressure on another person to cause that person to take
disclosure of this Handbook or information contained herein should be referred to the HSI
disclosure to the public under the Freedom of Information Act, Title 5, United States Code,
disrupt and dismantle criminal organizations involved in human trafficking. As investigations
do not expire before new documents are issued.

documentation." Pub. L. No. 106-386, § 102(b)(19), 114 Stat. 1464.
duration of the criminal case and coordinating victim assistance efforts with
during the initial interview of victim(s), as needed;

earliest opportunity after detection of a crime without interfering with an
effectively in the United States and abroad enables HSI to capitalize on the extensive depth of its
effectiveness and efficiency of interactions with victims. This includes victim-centered practices

element but can be proven entirely on the basis of fraud.

eligible victims to temporarily remain and work in the United States, generally for four years.
emotional support, follow-up contact, information and referrals, and safety planning.
emotional, developmental, and social impact that it takes. Traffickers purposefully inflict
encourage action.

encourage an appropriate reporting mechanism such as the ICE Tip Line and the
enforceable at law by any party in any administrative, civil, or criminal matter, nor are any
enforcement and cannot unreasonably refuse to assist with the investigation or prosecution of the
enforcement counterparts to more effectively dismantle human trafficking networks operating
enforcement has arrived to take them away – and a lot of unanswered questions arise, like "Is
enforcement officers new to the issue. The CCHT Operations Unit will notify Human
enforcement. HSI partners with the DHS Blue Campaign and
d their associates. SAs should be aware that,

dated August 8, 2006, or as updated.)

dated November 1, 201 1, or as updated.
dated October l, 2007, or as updated.

dated September 12, 2012, or as updated http://www.justice.gov/criminal/hrsp/.
deferred action is a discretionary decision made by the SAC. In other cases, such as when a
designated location near the border. In some cases, there may be multiple sets of
determine a set fee depending on the method or route used by the HSO or the individual. HSOs
deviation from the following guidelines:
directing that the person shall not depart until further notified. See 8 C.F .R. § 215 .2( a). The
directly in the actual smuggling activity.

disclosure of this Handbook or infonnation contained herein should be ref erred to the HSI
disclosure to the public under the Freedom oflnfonnation Act, Title 5, United States Code,
discussed in this Handbook are often called Human Smuggling Organizations (HSOs). (Note:
disregard, provides or attempts to provide a location where a UDA can remain to
disregard, transports or attempts to transport the UDA within the United States. The
dissemination of all-source information, prepares strategic assessments, identifies issues for
documents and threaten victims by telling them that, if they attempt to escape, they or their
docwnents issued by the fonner U.S. Immigration and Naturalization Service, the former ICE
domestic and foreign, in a focused and comprehensive manner to target, disrupt, and dismantle
drop houses in the United States. Transporters can use multiple types of
duction of the Employment Authorization Document. USCIS then issues an Employment Autho
e efforts to protect the safety of trafficking victims. This should include protection of trafficking
e l ements o f app r 1ca bl e SUA s as r 1ste d a b ove. aooroon. ate monev l aun d erm. !! l aws can b e mvo . k e d
e stable and free from fear and intimidation to be effective witnesses. Equal value should be plac
e.g., promote some violation which is in fact an SUA; conceal some aspect ( ownership, source,
ed on the identification and rescue of victims and the prosecution of traffickers. Short-
elements of these statutes frequently align with fact patterns similar to human trafficking
eligibility and the Supervisory Asylum Officer reviews the decision, and (7) the alien receives
eligible for many additional benefits, including, but not limited to, mental health services, health
eliminate their ability to function and seize their illicit assets.
employment authorization based solely upon the ASR.

enforcement a enc with information ertainin to an extortion deman b members of an HSO.
enforcement components to develop universal strategies and investigative techniques to infiltrate
enforcement reporting to uncover human smuggling or trafficking.
engage in, commercial sex acts.

NGOs to raise public
enforcement’s ability to identify even more victims and traffickers.
engagements with the public and private sector should be referred to as a S.T.O.P. Trafficking
enhance their awareness and increase their efforts to combat human trafficking in
ensure that the information and coding used in ICM are accurate. Failure to ensure statistical
equivalent, or the extended border; conducting inquiries related to immigration status and
errors in interpretation. SAs should use trained, certified, professional interpreters. Consider
estimates are higher because they include forced marriage which is not recognized as
examples, like those depicting victims of trafficking in chains, behind bars, or in
existing U.S. Attorney-led human trafficking task forces and DOJ Bureau of Justice
experts to develop and implement joint strategic enforcement plans and participate in intensive
expiration. This allows sufficient processing time so that a victim’s Form I-94 and work permit
exploitation of minors

exploitation.

extensive data sets on the issue of human trafficking in the United States. The
extent of trauma traffickers inflict, trafficking victims can require comprehensive services for
facilitate the acceptance of cases by the USAO.
farmworker and domestic worker organizations, and faith-based institutions that assist victims of
federal crime victims under the TVPA and also for making referrals for any services. Due to the
federal levels.

federal, state, local, and tribal LEAs, private industries, and NGOs. The goal is to
field offices provide outreach to domestic and foreign law enforcement, NGOs,
financially from the sex trafficking operation.

fined or otherwise penalized for unlawful acts committed as a result of being trafficked, such as
fluctuates from year to year depending on deposits to TEOAF from previous years. Due to the
following tips which may be helpful in the identification of human trafficking and in advancing
for Countering Human Trafficking’s (CCHT) Operations Unit.
for funding under the SAC’s CUC operation.

for grant applications.
for review and approval, including that of the Assistant Director for Domestic Operations. Once
forces serve as a primary network to receive leads, assist in planning local operations, and
forces that will implement victim-centered and coordinated approaches to identifying victims of
foreign governments; and NGOs. The implementation of a unified initiative that operates
form long-term strategic relationships to foster the exchange of information and
fraud, or coercion for minors, although, if proven, the sentencing is higher.
from the Treasury Executive Office for Asset Forfeiture (TEOAF). Funding availability
fuel, training, equipment, and/or other related expenses.

engaged in these acts by any means.

engaging in kidnapping, exto1tion, assault, and rape. Some of these activities have even resulted
entitled, "Delegation of Authority to the Directors, Detention and Removal and Investigations,
entry will be in violation of law.

especially child victims. SAs should utilize the VAC or the VAS to ensure that the needs of the
evaluate the totality of circumstances, identify special considerations (i.e., juveniles, witnesses
exchange visitor visa holders and compare them to current trends, intelligence, and law
execution of any criminal activity described in Subsections A, B, C, and D.
experts at HSI HQ in the V AP Section, V AP/MO Unit, ISD, who provide training, technical
exploiters. As a result, self-identifying as a victim is not a requirement to be considered a victim
fact a crime victim, SAs should follow the procedures stated in Section 9.7 (F) of this Handbook.
fall under this form of labor trafficking and can involve work in areas such as agriculture,
families will be harmed or the victims' families will assume the victims' debt.
federal money laundering laws are appropriate and applicable to the investigation and
financial structure, areas of operation, and nationality of the aliens the organization smuggles.
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focuses on the investigation of human trafficking violations involving foreign nationals
following documents:

for an ASR. SACs are delegated departure control authority in ICE Delegation Number 0001
for designating a case as an IP AS investigation based on established criteria.
for detention where appropriate. SAs shall contact the Enforcement and Removal Operations
force, fraud, or coercion. It also refers to anyone who benefits financially or receives anything of
forth in 18 U.S.C. § 3142. Witnesses ordered to be detained are remanded to the custody of the
from one location to another in furtherance of the aliens' illegal entry into the United
general information requests. The NHTRC can be contacted at:
generating profits for their exploiters. Slavery, peonage, debt bondage, and involuntary servitude
globalization of economic systems and developments in transportation and communication
goal of eliminating their ability to function.
granted employment authorization. See 8 C.F.R. § 274a.12(c)(14).
granted.

guides, for example one on each side of the border. In many instances, if guides are
harborer may be arrested. Therefore, the criminal organization may require that a
harborer).

has not attained 18 years of age, has no parent or legal guardian in the United States, or has no
her AOR (see Section 10.3 (J)).

hostage(s). There are multiple methods that can be

In order for SLOT to be utilized, a
funding. Trainers often include prosecutors from the DOJ HTPU, CCHT Operations Unit, VAP,
generate the HHS Certification Letter. HHS issues Eligibility Letters for minors which grant
guidance, SAs should contact IOC2.)

handcuffs, can promote the common perception that victims of trafficking must be
handled, transmitted, distributed, and disposed of in accordance with the Department of
harm to or physical restraint against any person; or the abuse or threatened abuse of the legal
has no parent or legal guardian in the United States who is available to provide care and physical
have to prepare themselves to meet victims who may be silent, aggressive, hostile, confused,
held liable.
hiring a person from outside the United States for employment in the United States using
hours without breaks in violation of federal, state, or local labor laws—but is able to
human trafficking due to a variety of factors, including, but not limited to, language barriers,

human trafficking indicators. When HSI receives a lead involving a potential human trafficking

human trafficking investigations, all of which should be considered and exploited to optimize the
human trafficking investigations. Requests for CCHT Operations Unit funding must be sent
human trafficking situation.

human trafficking under U.S. law.)
human trafficking while offering protections to victims without the immediate risk of being
human trafficking, who may be potential witnesses, as early and expeditiously as practicable,
human trafficking.
identification of, and assistance to, its victims, is an HSI and U.S. Department of Homeland
identified in commercial sex is a sex trafficking victim. 18 U.S.C. § 1591.
identified in the United States. Since 2009, DOJ and DHS have collaborated with Mexican law

identified or potential victims from dangerous situations and the swift determination of any

identified victims.

identifies and assists hundreds of victims; and conducts extensive outreach and trainings to local
identify and recover potential victims, they may not be greeted with open arms. Instead, SAs
immigration laws. This offense includes bringing aliens into the United States and unlawfully
impacts border security, public safety, the U.S. economy, and public health, with human
in U.S. Government counter-trafficking enforcement initiatives.
in successful prosecutions in both Mexico and the United States, including U.S. federal
in the Operations Unit under the HSI Forensic Laboratory prior to discussing the Polygraph
increases the accuracy of statistical reporting of victims identified and/or assisted. It more
indicators.

individuals associated in fact, whether or not a legal entity."

implemented to accomplish this goal.
house operations. The responsibilities of a drop house operator include, but are not
housing, living assistance, providing certifications for foreign adult victims of human trafficking,
human h·afficking ventures. Traffickers exploit impoverished and vulnerable individuals seeking
human smuggling and human trafficking. The mission ofHSI's Human Smuggling and
human smuggling and trafficking cases that involve certain visa classes such as F, M, and J
human smuggling, human trafficking, and clandestine terrorist travel. HSTC facilitates the broad

human trafficking indicators. When HSI receives a lead involving a potential human trafficking

human trafficking investigations within the scope of their authority.
human trafficking. The purpose of a forensic interview is to assist in the dete1mination of
h·afficking is to generate profits through the sexual exploitation of the victims. In some cases,

identified or potential victims from dangerous situations and the swift determination of any

identifying HTOs, prioritizing investigations according to the degree of risk posed to national
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iliote: SAs should contact the V AP/MO Unit for more information on the
iliote: SAs should seek more detailed guidance by consulting the Financial Investigations
illegally and thus aided the violation.

illicit trade, illicit travel, and illicit financial activity with a U.S. nexus. SAs are encouraged to
immediate family members, into the United States for 1-year intervals. SPBP may be used for
immediately after entry.

immigration laws. This offense includes bringing UDAs into the United States and unlawfully
immigration officer. See Title 8, United States Code (U.S.C.), Section 1101(a)(13)(A),

individuals with promises of employment and/or a better life only to compel them into labor
industry. The Abolish Human Trafficking Act of 2017 prohibits federal funds or resources being
information in an investigation. It is conducted by a forensic interview specialist (FIS) trained in
information relating to offenses; and bearing firearms.

information to identify and pursue the full scope of the criminal enterprise. HSI
initiative designed to mitigate trafficking by engaging key industries and raising public
integrate victim assistance considerations from the beginning and throughout the
integrity negatively impacts HSI's appropriations and performance measures, which, in turn,
intended to assist communities in developing effective and sustainable multidisciplinary task
interactions with NGOs such as offers of tangible items to provide to victims or letters of support
interagency selection process to develop high-impact human trafficking investigations and
interview and to minimize retraumatization as much as possible while also working toward a
interview should take place once the victims feel safe and stable.
investigating human trafficking. There are many potential funding options available to support
investigation as well as the stabilization of the victim. (Note: Only law enforcement may request
investigation or prosecution and the T visa application is yet to be adjudicated, the victim will be
investigation or prosecution of human trafficking unless the victim is under age 18 or
investigation to explain the criminal justice system;

investigation, and prosecution of the traffickers. HSI SAs work closely with victim
investigation, knowing that this information has a high probability of being used as evidence in a
investigation;

investigation;

investigations and bring traffickers to justice. HSI coordinates with federal, state, and
investigations and prosecutions prioritizes victims' rights, safety, and interests first. It also
investigations. (See also Section 7.4.)

investigative resources and expertise. Effective coordination with HSI Attaché Offices enables
is For Official Use Only (FOUO) – Law Enforcement Sensitive. It is to be controlled, stored,
is relatable. Images should have backgrounds/scenes that can be easily
is unable to cooperate due to physical or mental trauma;

issuance of this Handbook) as the best estimate of the number of victims of human
it also ensures that HSI meets its federal mandate to provide required information and referrals to
judicial proceeding.

keeping with a victim-centered approach. If CP terminates with the conclusion of the
key industries and raising public awareness to recognize and report trafficking
labor agencies to proactively identify leads for labor trafficking and sex trafficking;

immigration status upon an alien witness and the alien witness is not authorized to receive
immigration status upon the alien.

implementing this provision state that the departure of an "alien who is needed in the United
important role in the stabilization and long-term recovery of trafficking victims and often
in Fmtherance of Trafficking, Peonage, Slavery, Involuntary
in Persons

in addition to CP, law enforcement officials may also submit written requests to the Secretary of
in order to enhance the investigation. fblC7lCEl

in the United States" shall be deemed prejudicial to the interests of the United States. See 8
in the death ofUDAs.

in which the person who is induced to perform such act has not attained 18 years of
inadmissible or deportable, the AO shall refer the application to an immigration judge for
include fines of up to $500,000 and/or imprisonment up to 20 years.
include, but are not limited to, mental health, English language training, job skill training, and
include, but are not limited to, the following:

including monetary and medical assistance, social services, health care, and foster care. ORR
income tax violations prohibited by 26 U.S.C. §§ 7201, 7206.
increments. CP is authorized under provisions of section 107(c)(3) of the Trafficking Victims
indicated in the CP application whether or not the victim is cooperating but this should have no
individual(s) illegally across the U.S. border. The guides are usually present for the
individuals with lawful immigration or citizenship status (e.g., lawful permanent
instance, during the course of an investigation, a drop house may be discovered and the
interagency coordination or attention, and coordinates and provides support for select initiatives.
international investigations involving victims, particularly in the areas of child exploitation and
intimidation, and extreme violence to maintain control of their victims and force them to toil in
into other program areas (e.g., Worksite Enforcement, Identity and Benefit Fraud, etc.) and the
investigating, disrupting, and dismantling HSOs in the United States and in transit countries, and
investigation and to provide direct support and assistance when victims are encountered. VA Cs
investigation, SAs should contact their local V AC or VAS for resources and assistance.
investigation. l(b)(7)(E) – –

investigations and ~tlC for human trafficking investigations. In addition, the subcategory
investigations as benefits for the victims of such crimes. While the T nonimmigrant status is
investigations effectively.

investigations involving the domestic transp01tation and release of UDAs that are limited in
investigations. The course provides an overview of human trafficking, reality-based case

labor or services in order to avoid incurring that harm."

language training. (See HSI Directive 21-03, Continued Presence, dated February 24, 2021, or

law enforcement interest in trafficking victims and potential witnesses remaining in the United

law enforcement, nongovernmental organizations (NGOs), and the general public to educate

law enforcement. HSI has a global footprint with multiple international offices in

law enforcement. Trafficking victims who are U.S. citizens or lawful permanent residents

learning more about human trafficking by visiting a specific website. This is

length and nature of those services are not respectively limited and defined. Individuals will

level of services and stabilization that has already occurred. When SAs have good relationships

limitations hereby placed on otherwise lawful enforcement prerogatives of ICE. This Handbook

limited amount of funding HSI receives each year, SAs should keep in mind that there are other

local law enforcement to ensure strong investigations for successful prosecutions.

local, and tribal LEAs with many also including NGOs. Some of these task forces are funded by

local, county, and state LEAs when their members participate in joint operations with HSI or

loyalty to the trafficker and not recognize that they are victims to the point that they return or

maintains a referral network of over 3,200 referral contacts, including anti-trafficking

maintains, patronizes or solicits by any means a person

make a report.

manner which minimizes additional trauma to victims in sensitive HSI investigative

marketing, social media, or publicity efforts. Publishing a survivor's name or

materially false promises regarding the employment.

materials.

may carry them out in retaliation, SAs should request SPBP for the CP recipient's parent(s) or

may expire or be terminated at any time. 22 U.S.C. § 7105(c)(3). (See HSI Directive 21-03,

means the use or threatened use of a law or legal process, whether administrative, civil, or

members of the public about human trafficking and to generate leads. HSI informs victims about

mentions human trafficking.

methodologies within the Framework;

million persons in state-imposed forced labor. This recent estimate generally reflects

mind, they are often unable to participate in any kind of meaningful interview. A VAS can

minimizes retraumatization associated with the criminal justice process by providing the support

minimizing any undue stress, harm, and trauma to the victim. Using this approach to

misconceptions about human trafficking.

mistreated but is not exploited for a commercial benefit, she is not a trafficking

more about what victims endure while being trafficked and then consider the physical,

investigations. These statutes, commonly known as the "Mann Act," are detailed under 18

involved in different phases of the process, such as the recruitment of victims in foreign

involved in smuggling and harboring, peonage, slavery, and trafficking in persons or

involved in the criminal organization or enterprise." See 8 U.S.C. § 1101 (a) (15)(S)(i)(III). An

involving domestic victims with no international nexus. Different groups or individuals may be

is important for SAC offices, and thus SAs, to properly categorize and code their cases in order

is not intended, does not, and may not be relied upon to create any right or benefit, substantive or

issuance of a Departme Control Order is issued upon the alien and cannot be used as a substitute

its law enforcement partners must evolve and collaborate more effectively to combat human

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knowing that the UDA was previously convicted in the United States of an aggravated felony or

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l(b)(?)(E) I with the information about he unaccompamed child.

l(b)(?)(El I (See the HSI

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labor and forced commercial sex. The key objectives of this Handbook are to assist SAs in

language of the foreign country. Traffickers often take away the victims' travel and identity

large as an organization. The individual or organization provides a guide, transportation, and

law enforcement as victims of human trafficking. This status allows eligible aliens to remain in

legal services to trafficking victims which is a critical resource for victims who pursue civil cases

length and nature of those services are not respectively limited and defined. An individual will

letters grant foreign victims access to federal benefits and services to the same extent as refugees,

limited to, detaining and maintaining the UDAs in the drop house until receipt of the

located in various SAC offices nationwide. There are also victim assistance subject matter

location, etc.) of proceeds derived from an SUA; avoid a reporting requirement; or engage in

lots. Some facilitators are hired for the purpose of providing false documents, which

make a financial profit. UDAs choose to enter other countries illegally for many reasons, such as

manufacturing, or service industries, such as domestic workers who work in-home, e.g., a maid

material to the case and that it may be impractical to secure the witness' presence by subpoena.

may be found anywhere in the United States doing anything that is profitable to their exploiters.

mcrease o t e smugg mg ee sat1s y t e cnmma elements necessary to initiate the investigation

meet the definition of a refugee under 8 U.S.C. § 1101(a)(42), INA§ 101 (a)(42), and are not

member or a sponsor of the hostage victim who has contacted a federal, state, or local law

members may also be considered for the HSI Exigent Security for Witnesses Program (ESWP).

more effective than asking for three different actions because it focuses the
motel guests and would open the motel's gate to allow the women to bring
multidisciplinary approach to combatting human trafficking. Some human trafficking task forces
multiple countries which facilitates cooperation and collaboration with foreign law
needed to answer legal questions that arise in the course of criminal investigations. OPLA's
negatively impacts HSI's daily anti-trafficking operations.
network immediately to secure emergency, short-term, and long-term services that serve to
never personally recruited, groomed, or coerced any of the victims, he benefited
nonphysical, including psychological, financial, or reputational harm, that is sufficiently serious,
not consider the trade in human organs to be human trafficking.
objectifying and depict victims merely as objects or subjects of violence. They
obtain, whereas Section 1591 (Sex Trafficking) has many more options, including
obtains, advertises, maintains, patronizes, or solicits.
of Trafficking, Peonage, Slavery, Involuntary Servitude, or Forced Labor (aka
of a person for labor or services, through the use of force, fraud, or coercion for the
of criminal activity;

of forced labor or commercial sex, the individual is not a trafficking victim.
of human trafficking – sex trafficking and labor trafficking – of foreign nationals and U.S.
of requests to parole aliens into the United States to provide a significant public benefit to the
of this Handbook within their respective areas of responsibility (AORs).
of up to two additional years. The longer duration helps victims maintain their jobs and benefits
of victim advocates and service providers, empowering survivors as engaged participants in the

offenses is 8 U.S.C. § 1324.)

officers (8 U.S.C. § 1357 and 8 C.F.R. § 287.5) were transferred to HSI SAs, authorizing them to
often pledge themselves or someone under their control into debt bondage in exchange for
on VASs should continue to track their victim assistance

on case coordination, operational planning, and case consultation, where appropriate; and
one or both people to the union. Under U.S. federal law, forced marriage is not
operates independently of government. Human trafficking task forces and HSI human
or Coercion
.....28
or Forced Labor
.....34
or any portion of it is demanded in any judicial or

memorandum, "DRO/O1 Protocols and Handling Unaccompanied Alien Children,"
memorandum, "The Forensic Interview Program," dated September 16, 2009, or as updated, for
money laundering as it relates to the aforementioned SUAs.
most reprehensible crimes within the investigative purview of HSI. Due to the nature of this
multijurisdictional trafficking networks. Early notification of any case with potential human
multiple individuals who may be involved in the scheme ( e.g., foot guide, transporter, and
national policies. procedures, responsibilities, guidelines, and controls to be followed by U.S.
nationality, country of last residence, and is unable or unwilling to return to that
networks who seek to evade U.S. immigration laws, such as smuggling persons into the United
nevertheless seek asylum before an immigration judge as a defense to, or relief from, removal.
nonimmigrant status include, but are not limited to, kidnapping, manslaughter, peonage, sexual
obtaining of a victim by means of threat or use of force or coercion, thus subjecting
occ
of CP and can be requested only bv a federal law enforcement agency with imisdiction to investi
of HSOs. Resources utilize b)(7l(E)

of Immigration and Customs Enforcement," dated June 6, 2003, or as updated.
of Removal. See 8 C.F.R. § 241.6. An ASR may be used when an alien is needed to "testify in
of alien human trafficking victims or victims granted CP. If appropriate, victims and their family
of human trafficking. Both domestic and foreign victims are often lured into or within the
of some felony, but the transaction must be accomplished or undertaken for a particular purpose,
of the abuse or threatened abuse of law or the legal process. See 18 U.S.C. § 1589.
of the policies and procedures set forth in this Handbook.
of this Handbook within their respective areas ofresponsibility (AO Rs).
of trafficking victims' needs single-handedly, NGOs usually work in collaboration with
offense, trafficking situations require specialized procedures and skills to assist the victims,

offenses is 8 U.S.C. § 1324.)

often pledge himself or someone under his or her control into debt bondage in exchange for
on HSI Net.)

only to find themselves exploited in the commercial sex industry or in forced labor situations.
operations regarding the transportation of UDAs:

operations, and produce actionable leads for investigators and prosecutors working nationwide.
opportunity and steady employment. Once ensnared by traffickers, victims are trapped in a
or

or Coercion
..... 19
or Tor U nonimmigrant status. Many NGOs are community

administrative proceeding, the HSI
or as updated.
or coercion, or in which the person induced to perform such act has not attained 18
or labor trafficking), as defined by federal law;

or potential negative consequences derived from human trafficking investigations and promotes
organizations posing the greatest threat to the United States, including those named to the Top
organizations, NGOs, worker organizations, low wage industries, and local and state
organizations, refugee service providers, runaway and homeless youth shelters, migrant
organize internal training as needed. The Freedom Network, a coalition of victim service

original addressees without prior authorization of the originator. If disclosure of this Handbook

other participating TEOAF agencies. The reimbursable expenses can include overtime, travel,
outreach event. Quarterly reporting and Investigative Case Management (ICM) documentation
over 100 human trafficking task forces comprised of federal, state, local, and tribal
oversight of the implementation of the provisions of this Handbook within HSI.
part of the HSI HB 15-04 that discusses or mentions human trafficking.
participation in the Employee Assistance Program. Confidential assistance is available 24 hours
passage into the United States. 22 U.S.C. § 7102(5).

pattern intended to cause a person to believe that failure to perform an act would result in serious
pattern intended to cause the person to believe that if such labor or services were not performed,
perform a commercial sex act while producing the pornography.
perform a number of duties, including, but not limited to, conducting investigations of offenses
person to promise that was the trafficker. These responses should not be interpreted as lack of
person;

personnel need to consider how to best accommodate them due to their traumatic experience, as
physical and sexual abuse, create distrust of government and law enforcement, take away all

physical restraint against, that person or another person, by means of any scheme, plan, or

physically restrained and ignore the subtle forms of coercion that can be used for
policies and procedures provided by the Undercover Operations Handbook (OI HB 08-04), dated
potential funding resources available if their investigation qualifies.
prepared to bring them to any potential encounters with victims.
present, should be thoroughly presented as part of the plan, pattern, or scheme)
press release:

pressure on another person to cause that person to take some action or refrain from taking some

organizations, faith-based
or a caretaker.
or a well-founded fear of persecution on account of race, religion, nationality,
or any portion of it is demanded in any judicial or administrative proceeding, the HSI Records
or forced to remain in the situation. Victims are often forced to perform in various roles which
or national is smuggled from Brazil, through Mexico, to the United States, the source country
or not victims have a debt to be paid, victims are made to do manual labor or services thus
or private call services known as "deliveries." However, it is important to keep in mind that, for
or, in the case of an alien with no nationality, to his or her country of last habitual residence. See
organizations and entities that will aid in primary and secondary aspects of their investigations.
organizations, or agencies whose primary mission is to provide assistance to victims of domestic

original addressees without prior authorization of the originator. If disclosure of this Handbook

other relevant federal laws. They are also responsible for assisting case agents with applying for
otherwise barred from receiving it. See 8 U.S.C. §§ 1158(a), (b), INA§§ 208(a), (b). Once an
parent or legal guardian in the United States who is available to provide care and physical
passage into the United States. See 22 U.S.C. § 7102(4).

pattern intended to cause the person to believe that if he or she did not perform such labor or
perform such acts has not attained 18 years of age. The primary purpose behind this form of
permanent residence are not generally regarded as seeking an admission upon entry to the United
permits DHS to prevent the departure of certain aliens from the United States. The regulations
person and the person's proprietary interest in the property in the indictment. The
person did not enter into, or continue in, such condition, that person, or another
person having no nationality, within the country in which such person is habitually
person is going to depart, the officer shall serve such person with a written temporary order
person who is within the country of such person's nationality or, in the case of a
person(s). The statute includes the corresponding penalty.
person, would suffer serious harm or physical restraint; or

physical restraint against, that person or another person, by means of any scheme, plan, or

political opinion, or membership in a particular social group. See 8 U.S.C.
political opinion. See 8 U.S.C. §l 101(a)(42)(B), INA§ 101(a)(42)(B).
possession of the United States, with the intent that the person engage in prostitution or any
presents a fraudulent passport when entering the United States would be considered admitted.
primary resources needed to help conduct human smuggling and human trafficking
prior to the completion of their first year of employment.
prioritize investigations according to the degree of risk posed by each to national security and

priority for DHS and HSI since their creation.

private industries, and other entities to increase awareness of human trafficking and

privileges against disclosure. This Handbook contains information which may be exempt from

procedures set forth in this Handbook.

procedures, responsibilities, guidelines, and controls to be followed by U.S. Immigration and
proceedings may be handled accordingly.

proceedings, either of which would interfere with the criminal investigation. SAs must inform
process used in any manner or for any purpose for which the law was not
process, and providing survivors an opportunity to play a role in seeing their traffickers brought
process. 22 U.S.C. § 7102(3).
programmatic oversight of all HSI investigative activities associated with human trafficking
progress, SAs should remain cognizant of the SCR criteria contained in HSI HB 22-01,
prohibited
promote reporting of suspected trafficking to law enforcement.
prosecute traffickers, protect the victims, and prevent the crime. As a result, human trafficking
prosecution is to focus the entire investigation and prosecution around the victim while
prosecution, and partnership:

prosecution, whichever occurs earlier. The annual statutory cap is 5,000 T visas. Fewer than
prosecutions involving forced labor, sex trafficking of adults, and international sex trafficking.
prosecutions of more than 170 defendants in cases in Georgia, New York, Florida, and Texas, in
prosecutors are convened in select districts, designated through a competitive, nationwide,
prosecutors, judges, or other officials in the detection, investigation, prosecution,
provided to them by law and regulation. Through this legal framework and corresponding
providers and organizations who may be a source of referrals for law enforcement and
providers, hosts an annual conference for law enforcement, victim service providers, advocates,
provision of funding or resources to an organization that has the primary purpose of providing
provisions of this Handbook, including:

psychological, financial, or reputational harm, that is sufficiently serious, under
public to get help rather than take independent action.

purpose of identifying and pursuing the full scope of the global criminal enterprise.
purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.
qualifications, expertise, and skills. The U.S. Government has long supported a
questions (e.g., “What would you want this audience to understand about human
quit the job without punishment or threat of punishment, the individual is not a
races, ethnicities, and ages.

range and impact of investigations.

priority and equally important to prosecuting the violator(s). SAs should always seek

privileges against disclosure. This Handbook contains information which may be exempt from

procedural, enforceable at law by any party in any administrative, civil, or criminal matter, nor
procedures to be followed by U.S. Immigration and Customs Enforcement (ICE) Homeland
program codes listed in Section 14.2 below shall be used to further classify each case.
prosecution of human traffickers and the seizure of all their assets.
prosecution of these types of criminal organizations. In fact, applying money laundering and
prostitution and working in adult entertainment establishments such as strip clubs, cantina bars,
prostitution.
provide CP to all victims, regardless of the victims' cooperation in the investigation. It should be
provide access to the following short-term and long-term services. Short-term services include,
provide direct services to trafficking victims.
provide greater coordination between state, federal, and international authorities involving
providing or obtaining such labor by means such as force or threats of force, serious harm or
psychologically, for the purposes of involuntary servitude as defined in Section 3.11. See 18
psychologically, for the purposes of peonage (defined in Section 3.14). See 18 U.S.C. § 1581(a).
public safety, and coordinate field office investigations around targeted organizations with the
purported government identification document of another person to fmther the trafficking of
purposes of HSI, NGOs are generally organizations or agencies that provide one or more social
purposes of application of chapter 224 (relating to witness protection). See 18 U.S.C. § l 594(f).
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refers to in terms of the criminal committing the violation. SAs should consult with their local
regarding the NGOs, as well as content and frequency of contact.
related activities of the SAs they supervise, including reporting and case coding requirements,
religion, politics, employment, and/or education. In some cases, a UDA will enter into an
requests with the Victim Assistance Program and Management Oversight (V AP/MO) Unit, ISD.
requirement that the government establish a beyond-a-reasonable-doubt guilt of a
requirement that the government establish probable cause that the property was
resident or U.S. citizen). Facilitators are responsible for renting properties to be used
residing, and who is persecuted or who has a well-founded fear of persecution on
resolve any disputes if the receiving SAC does not concur with the release ofUDAs within his or
resources and databases of the Organized Crime Drug

raped or tortured until they pay a ransom or a smuggling fee—but is not in a situation

realize that adults can be victims of sex trafficking.

really happened. They may be in total disbelief that anyone can or will help, because the last

reassurance that victims will be protected if they come forward. Ultimately, this increases law

reauthorizations

reauthorizations, that human trafficking “victims should not be inappropriately incarcerated,

recognized, such as a city skyline or a key landmark.

referrals for services, the sooner the victims feel safe and their basic needs are being met, the

relationships in host countries.

relief for victims of trafficking; and (3) establish HSI as an LEA for human

remain in the United States temporarily to facilitate an investigation or prosecution of the human

remains the same. The outreach program code also remains the same:

removability; executing and serving search or arrest warrants; serving subpoenas and

removed from the country.

reporting mechanism to demonstrate that there is assistance available for

reporting, it is imperative that SAs use the proper ICM Program Codes when creating cases,

reputationally ruin their victims, break every promise, and break them down emotionally to

requested by field offices.

requests for assistance from HSI in the investigation, the Group Supervisor of the investigating

requirements, including It should

respective Operations Manager or by emailing Domestic Operations at

respective local, county, state, or tribal LEA. Therefore, it is essential that SAs coordinate with

responsible for oversight of the Victim Assistance Program (VAP), including training, technical

restraint to that person or another person;

retaining simplicity, it is important to have a factual message that avoids

retraumatized by testifying.

rights and dignity of human trafficking victims, recover victims’ children from the traffickers,

room during a beating, including a broken toilet, a damaged sink, and blood on the

separation from family and friends, lack of understanding of U.S. laws, fear of deportation, and

services or of those of a person under the debtor’s control as a security for debt if the value of

services to the same extent as refugees. When HSI approves CP or when U.S. Citizenship and

services, and investigating and prosecuting human trafficking cases at the local, state, tribal, and

sex trafficking campaigns depict child victims, for instance, audiences may not

sex trafficking.

she screamed for help, leaving her with multiple lacerations and what appeared to

shelter assistance, food assistance, income assistance,

Enforcement Task Force (OCDETF)

resources to combat human smu Jin that ma be useful to HSI SAs durin their investi ations

resources. Each SAC office has SAs who are assigned the collateral duty of serving as V ACs

responsible for resolving any disputes if the receiving Special Agent in Charge (SAC) does not

revised July 2010, or as updated. If the AO does not approve the application of an alien who is

rization Document and an Arrival–Departure Record (CBP Form I–

rll{. and Customs

scenarios, and the appropriate response when an HSI employee encounters a human trafficking

scoped (see Section 10.1). The AD, Domestic Operations, in consultation with the Deputy

secondary program codes for these areas should therefore be utilized in addition to the fbl(?)(Ellnd

security and public safety, and coordinating investigations in order to dismantle HTOs and

seizing any illicit assets, thereby shutting down the entrenched criminal activity.

select the most appropriate option. The following descriptions contain only brief summaries and

service by means of force, fraud, or coercion. Similarly to sex trafficking, regardless of whether

services or of those of a person under his or her control as a security for debt, if the value of

services to trafficking survivors and victims of other crimes. These service providers have an

services, he or she or another person would suffer serious harm or physical restraint, or by means

servitude can be induced by means of:

sexual activity.

she maintains continuous communication and coordinates the criminal activity with

should consult with their local USAO on a case–by–case basis to determine how the individual's

should contact the V AP at HSI HQ which can be contacted at:

sistance, and English language training.

situation need to be determined on a case–by–case basis. Exigent circumstances may require

situation. All SAs are required to take this training one time. New SAs must take the course

situation. Forensic interview specialists are available to all victims, but their expertise is

situations arise.)

smuggled into the United States.

smuggling fees, hiring and paying the guides and drivers, and coordinating travel

sophistication of their method of operation.

source countries through transit countries with the ultimate goal of successfully entering the

stored, handled, transmitted, distributed, and disposed of in accordance with Department of

tAW ENFORCEMENT SENSITJVE

tb)(?)(Eprimary program codes.

technologies has also created enormous opportunities for organized smuggling and human

ted for 12 months, is adjudicated by the Law Enforcement Parole Section

temporarily due to urgent humanitarian concerns or to

employment assistance, and English
sibling (under 18 years of age);

sibling(s) who are in present danger due to the victim's escape from trafficking or cooperation
situation of involuntary domestic servitude, she is a trafficking victim.
social media or cell phones as tools used by traffickers.

some action or refrain from taking some action.

sooner they will be ready to be interviewed and participate in the investigation.
source, transit, and destination countries.

specific public benefits for trafficking victims and work authorization without a fee. Those
specific to Mexico.

stabilize the victim. VASs may also assist SAs with preparing the CP request.
stabilized.

statistics on its website at https://humantraffickinghotline.org/states are based on
status after three years in the United States or upon completion of the investigation or
steps will be taken to investigate. SAs should also work with OPLA and the ERO Field Office
story without informed consent could compromise the survivor's safety and well-
strategy shared by HSI, the Department of Justice (DOJ), the Federal Bureau of Investigation
street, highly dramatic kidnapping scenes, or children sobbing.
successful investigation.

such as calling a hotline number when suspecting a trafficking situation or
suffer from cognitive or developmental disability or from severe trauma. It is most commonly
suggested that SAs or their Group Supervisor contact the CCHT Operations Unit regarding
summonses; administering oaths; making arrests without warrant; requiring and receiving
support to crime victims, as requested;

tab on For any questions, SAs can also coordinate with their
term of service providers.
that SAs bring CP request paperwork to complete at the conclusion of the interview if any next
that is, someone who paid to be smuggled into another country is held captive and
that law enforcement, including HSI, may support by completing a supplementary form
that occurs, SAs should enter the submission into the by utilizing the
that place priority on the survivor's feelings of safety, choice, and control.
that target the greatest threats facing the homeland while also documenting HSI's commitment to
that the trafficker knowingly recruits, entices, harbors, transports, provides,
that they have no control over any of it. Interview questions about the most difficult moments of
the Department of Homeland Security, and the Department of Justice," dated July 12,
the Executive and Legislative branches of the U.S. Government. Therefore, it is critical that SAs
provide a significant benefit to the United
temporary housing for aliens at points along the journey and/or once they arrive in the United
tenn needs experienced by victims, HSI human trafficking investigations are closely coordinated
term immigration benefits shall be provided to certified victims of human trafficking in the form
term needs experienced by victims, HSI human trafficking investigations are closely linked to
that the person should have known that the individuals entered the United States
the Department of Homeland Security, and the Department of Justice," dated July 12,
the Homeland Security Act, 19 U.S.C. § 2081 and 8 U.S.C. § 1363a.fbl(7l(E)
the U.S. border and in interior U.S. cities, as well as running all facets of the drop
the UDAs. Alien smuggling offenses are not restricted to the time period
the United States temporarily during the ongoing investigation into the human trafficking-related
the VAP. The responsibility for ensuring that victims' needs are met lies with collateral-duty
the capability to analyze a large volume of data pertaining to schools, programs, and student and
the corresponding punishment for sex trafficking depending on the age of the victim. See 18
the decision. See USCIS Affirmative Asylum Procedures Manual, dated November 2007,
the expertise and resources of experienced human trafficking prosecutors. HTPU prosecutors
the immigration relief options available when encountering foreign national victims/witnesses.
the most inhumane of conditions.

the prosecution of ECT and IP AS investigations. HRSP can be contacted through HSTU.
the prosecution of a person for a violation of a law of the United States or of any State." See 8
the success of an authorized criminal investigation or the successful prosecution of an individual
the unaccompanied child is a crime victim. If it is determined that the unaccompanied child is in
the victim to involuntary servitude, peonage, debt bondage, or slavery. Involuntary
their SAC office VAS or V AC for assistance. The HSI V AP is in the V AP/MO Unit, ISD, and
their smuggling fee has been paid and/or while they await transport to another location.
this Handbook.

the United States; and
the case, Patel acknowledged that, in his role as the former owner of the Riviera
the completion of their first year of employment. The course provides an overview of human
the element of force, fraud, or coercion for a commercial sex act to be considered
the identification and stabilization of victims, as well as on the deterrence,
the process. When engaging survivors, SAs should:
the resources and immigration relief available to them, such as Continued Presence (CP) and T
the trafficking will invariably force the victims to remember and relive those terrible moments.
the widespread exploitation seen across 25 distinct typologies of industry.
their local management early in an investigation to ensure that the required paperwork is
their trafficking situation. SAs should start with survivors who are already active
there any requirement to wait until the conclusion of an investigation or prosecution.
there are a few distinctions to note:
these are self-explanatory; however, SAs should take particular note that
these areas should therefore be utilized in addition to the primary program code.
these courses are being offered. The CCHT Operations Unit provides regional training as
these practices to help minimize any issues with interpretation:
these service providers are looking for referrals of trafficking victims and make referrals for
this horrible ordeal over or are you about to make it worse? Who are you? Am I safe? Will the
this person or another person would suffer serious harm or physical restraint, or by means of the

those services as reasonably assessed is not applied toward the liquidation of the debt or the
through the local HSI office’s chain of command to the appropriate Domestic Operations POC
time. Initially, a SAC office requesting approval should coordinate with Domestic Operations
to Documents in Furtherance of Trafficking

to ensure that the message can be effective in reaching victims and in delivering
to help manage expectations.

to justice. This approach is key to a successful investigation. It requires coordinated access to
to prosecutorial decisions or outcomes.

to strengthen investigations and prosecutions, bring human traffickers to justice, restore the
to, does not, and may not be relied upon to create any right or benefit, substantive or procedural,
trafficker find me and take me back? Will the trafficker retaliate against me or my family?
traffickers inflicting lasting and devastating physical, psychological, and financial harm on their
trafficking and the successful prosecution of those cases is highly dependent on the victims.
trafficking enforcement and victim identification to ICE executive leadership and to all levels of
trafficking groups work closely with local NGOs that provide victim services as well as with
trafficking in the world at any given time. (It should be noted that the report

those services as reasonably assessed is not applied toward the liquidation of the debt or the
threats of serious harm, or abuse or threats of abuse. See 18 U.S.C. § 1589(a). The employer(s)
tips and training requests to trafficking response situations. It also provides services including
to attack human smuggling and human trafficking through anti-money laundering means and by
to streamline the process of reporting, querying, intelligence gathering, and resource allocation.
to this crime. See 18 U.S.C. § 1584(b). The statute includes the corresponding penalty.
to violate specific sections of Title 18 of the U.S. Code. Punishment includes civil forfeiture.
traffickers globally, HSI has developed a comprehensive strategy through which it will target
trafficking angles allows HTPU to provide technical assistance, legal guidance, and coordination
trafficking investigations, ensure consistent application of trafficking statutes, and identify
trafficking that is affecting countries around the world.

trafficking threat. Enhanced penalties for violating money laundering statutes are significant and
trafficking which includes public awareness, training, victim assistance, and law enforcement
trafficking. Just as human trafficking organizations (HTOs) have gained sophistication by
training as part of the DHS Blue Campaign – DHS' multi-faceted approach to combatting human
transnational criminal organizations prior to their illicit activities reaching U.S.

trafficking investigation to ensure that the victim is not removed or concerned about removal
trafficking investigations as well. Managers should note that the victim count should be present
trafficking investigations if the case meets the requirements. (For additional information and
trafficking investigations. Along with the primary human trafficking program code, the human
trafficking investigations; (2) explain the provision of CP, a short-term immigration
trafficking leads. HSI Attachés focus outreach efforts on NGOs and foreign LEAs to
trafficking secondary codes listed below shall be used to further classify each case.
trafficking under U.S. law.
trafficking victim.
trafficking victims and often provide the following services: shelter, food, clothing, medical care,
trafficking victims. It is helpful to also include an option to send a text message
trafficking victims. The lists of grantees are publicly available online. These service providers
trafficking, as well as victims who have filed a civil action. CP allows eligible individuals to
trafficking, case scenarios, and the appropriate response when an HSI employee encounters a
trafficking, foreign national, and U.S. citizen or LPR survivors).
trafficking, protect victims, and prosecute traffickers.
trafficking, referred to in the TVPA of 2000 as “severe forms of trafficking in persons,” is
trafficking,” and thus agencies can consider citing this number (as of the date of
trafficking-related crimes committed against them or for the duration of their civil case. CP may
trafficking.
trafficking. An important exception involves the sex trafficking of minors (anyone
trafficking. To do so, it:
trafficking?”).
transnational human traffickers both domestically and internationally and participates
transporting and/or harboring aliens already present. (Note: The statute governing this range of
unaccompanied alien children have been smuggled or trafficked.)
under 34 U.S.C. § 20141;
under all the surrounding circumstances, to compel a reasonable person of the same background
under the age of 18), in which case force, fraud, or coercion is not required to prove
under the law to strengthen the ability of LEAs to investigate and prosecute serious crimes and
undercover (CUC) operation may allow for the use of certain funds to facilitate investigation
unintended. They project an understanding of what a victim may look like. If all
updated.
used for the operation of, participation in, or partnership with any program that involves the
used to further classify each human trafficking case.
used.
using false documents, entering the country without documentation, or working without
version.)
via the Hotline. The Hotline is operated 24 hours a day, seven days a week, and has
victim services. HSI Attachés complement these efforts by

transnational organized crime. As recognized in the TOC Strategy, resources are not limitless.
transporter or guide take on the role of the harborer.)
transporting and/or harboring aliens already present. (Note: The statute governing this range of
two criminal activities, they are two distinctly different federal violations and must be tracked
unaccompanied children have been smuggled or trafficked.)
updated http://www.justice.gov/crt/about/crm/htpu.php.
updated.
updated.
updated.
updated.
updated.
updated.
updated.
used interchangeably.)
used specifically for human trafficking cases, the U

establishing similar
victim that this is a safe meeting. However, the interview will raise questions, fears, and
victim-centered approach where equal value is placed on the identification and stabilization of
victim. If, however, she finds herself forced into commercial sex or placed in a
victim:

victims as soon as possible. SAs need to know the VAS and VAC assigned to the AOR and be
victims in need of service as well.

victims in order for them to willingly participate with the investigation and provide on-scene
victims of a severe form of human trafficking who may be potential witnesses to such
victims of trafficking.

victims to temporarily remain and work in the United States, generally for four years. If certain
victims who have assisted an HSI human trafficking investigation. The T visa allows eligible
victims, as well as on the deterrence, investigation, and prosecution of traffickers. All outreach
victims. HSI conducts approximately a thousand human trafficking investigations annually;
visa and witness security matters. This includes Significant Public Benefit Paroles (SPBPs) for
visa certifications as part of a victim-centered approach that benefits victims and the
visas. OPLA’s ICE Ethics Office should be contacted regarding ethics issues involving
want to return to the trafficker, similar to the cycle of domestic violence. They may only state
website which should be distributed widely. The routine use of CP engenders trust with service
welfare/protection, and prosecutors, among others), with varied but complementary experience,
well as how to empower them, provide them with choices and control, ensure that their safety
what the U.S. Government considers to be covered by the umbrella term “human
what the trafficker told them to say and only later, after feeling safe, begin to divulge what has
where to find more information. Use one reliable statistic or relatable story and
whereas Section 1591 (Sex Trafficking) not only explicitly lists fraud as an
which a co-conspirator brutally beat one woman with a large piece of wood while
which is consistent with HSI’s victim-centered approach. Timing is important for the
which local NGOs are funded to provide. VASs and VACs can therefore reach out to the local
which will coordinate all needed revisions with the CCHT Operations Unit.
will be able to post significant enforcement actions
with law enforcement (irrespective of the age of the victim). (See HSI Directive 21-03,
with the International Organization for Migration, released Global Estimates of
with the provisions of this Handbook and with HSI HB 21-01, Criminal Analysis Handbook,
with their local NGOs, the service provider has likely already provided some assurances to the
within the scope of their authority. The investigation of human trafficking, as well as the
without interruption. Extension requests must be submitted at least 60 calendar days prior to

nonimmigrant status covers various criminal
utilize their local Intelligence Research Specialists to assist with investigative efforts, including
value from the sex trafficking of any person. See 18 U.S.C. § 1591(a). The statute also outlines
value, from participation in a venture which has engaged in any act in violation of 18 U.S.C. §§
vary by the nationality of aliens smuggled, size of organization, levels of hierarchy, and
vestigation and prosecution of those individuals responsible for such offense. CP is initially gran
victim has applied for certain benefits, the consideration of deferred action has been established
victim of human trafficking as outlined in Section 9. 7 of this Handbook. The SA must also
victim-centered approach whereby the identification, rescue, and protection of the victim is a
victim/witness is required and is in the U.S. Government's best interest. SAs must thoroughly
victim/witness. An alien victim/witness granted deferred action may, upon application, be
victimization of persons regardless of the persons' manner of entry into the United States,
victims and their families from intimidation, threats of reprisals, and reprisals from traffickers an
victims are afforded their rights under the law and are connected to emergency services and
victims are met. ~ Additional information regarding the roles and responsibilities of the
victims may have initially been willing participants but were subsequently coerced, threatened,
victims, community members, and law enforcement agencies ranging from human trafficking
visas.

where it cannot be determined within the 72-hour period that the unaccompanied child is a
whether or not a crime has occurred and to assess the victim's safety in his or her current
whether the alien is eligible for relief during the course of the immigration proceedings. See 8
which will coordinate all needed revisions with the Human Smuggling and Trafficking Unit.
who are also victims, criminal history, immigration history, security concerns, etc.) and then
who claims to be an unaccompanied child or the SAs suspect is an unaccompanied child, or
who engage in the providing or obtaining of the labor can also be charged. See 18 U.S.C. §
with activities provided under the V AP. HSI VACs and VASs are responsible for ensuring that
work closely with the AUSAs and law enforcement agencies to streamline fast-moving
world of fear, cruelty, and misery that is extremely difficult to escape. Traffickers use threats,
would be Brazil.

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without legal status may otherwise be reluctant to help in the investigation or prosecution.

without their consent and they should be informed in advance of how they will be

worldwide problem of human trafficking. Human trafficking is a crime in which traffickers lure

would charge the pimps and sex trafficking co-conspirators higher rates than other

year at the Federal Law Enforcement Training Center (FLETC), subject to the availability of

years of age; or

“According to evidence presented in court and documents filed in connection with

“Human Smuggling and Trafficking Investigations Handbook” (HSI HB 15-04), dated

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“ICE Virtual University Human Trafficking Course,” dated August 29, 2005.


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